



Annual Financial Report

Southeast Service Cooperative Independent School District No. 921

Rochester, Minnesota

For the year ended June 30, 2022



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Southeast Service Cooperative
Independent School District No. 921
Rochester, Minnesota
Table of Contents
For the Year Ended June 30, 2022

	<u>Page No.</u>
Introductory Section	
Board of Directors	7
Financial Section	
Independent Auditor's Report	11
Management's Discussion and Analysis	15
Basic Financial Statements	
Proprietary Funds	
Statement of Net Position	22
Statement of Revenues, Expenses and Changes in Net Position	25
Statement of Cash Flows	26
Fiduciary Funds	
Statement of Fiduciary Assets and Liabilities	28
Statement of Changes in Fiduciary Net Position	29
Notes to the Financial Statements	31
Required Supplementary Information	
Schedule of Employer's Share of Teachers Retirement Association Net Pension Liability	58
Schedule of Employer's Teachers Retirement Association Contributions	58
Notes to the Required Supplementary Information - Teacher Retirement Association	59
Schedule of Employer's Share of Public Employees Retirement Association Net Pension Liability	61
Schedule of Employer's Public Employees Retirement Association Contributions	61
Notes to the Required Supplementary Information - Public Employees Retirement Association	62
Schedule of Changes in the Cooperative's Total OPEB Liability and Related Ratios	64
Notes to the Required Supplementary Information - OPEB	64
Combining Fund Schedules and Table	
Combining Schedule of Revenues, Expenses and Changes in Net Position	
Risk Management Cost Centers	67
Member Services Cost Centers	68
Uniform Financial Accounting and Reporting Standards Compliance Table	70
Single Audit and Other Required Reports	
Independent Auditor's Report on	
Minnesota Legal Compliance	75
Independent Auditor's Report on Internal	
Control Over Financial Reporting and on	
Compliance and Other Matters Based on an	
Audit of Financial Statements Performed in	
Accordance with <i>Government Auditing Standards</i>	76
Independent Auditor's Report on Compliance	
For Each Major Federal Program and Report on	
Internal Control over Compliance Required	
by the <i>Uniform Guidance</i>	78
Schedule of Expenditure of Federal Awards	81
Notes to Schedule of Expenditures of Federal Awards	82
Schedule of Findings, Responses and Questioned Costs	83

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INTRODUCTORY SECTION

SOUTHEAST SERVICE COOPERATIVE
INDEPENDENT SCHOOL DISTRICT NO. 921
ROCHESTER, MINNESOTA

FOR THE YEAR ENDED
JUNE 30, 2022

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Southeast Service Cooperative
Independent School District No. 921
Rochester, Minnesota
Board of Directors
For the Year Ended June 30, 2022

<u>Name</u>	<u>Position</u>	<u>Term Expires</u>
Bree Maki	Chairperson	2025
Jean Roth	Vice-chairperson	2022
Lynn Gorski	Treasurer	2023
Monica Sveen-Ziebell	Clerk	2022
Don Leathers	Member	2024
Jason Marquardt	Member	2025
Theresa Arrick-Kruger	Member	2024
Mary Urch	Member	2025
Open Position	Member	2025
Steve Sallee	Executive Director	

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FINANCIAL SECTION

SOUTHEAST SERVICE COOPERATIVE
INDEPENDENT SCHOOL DISTRICT NO. 921
ROCHESTER, MINNESOTA

FOR THE YEAR ENDED
JUNE 30, 2022

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INDEPENDENT AUDITOR'S REPORT

Board of Directors
Southeast Service Cooperative
Independent School District No. 921
Rochester, Minnesota

Opinions

We have audited the accompanying financial statements of each major enterprise fund of the Southeast Service Cooperative, Rochester, Minnesota, (the Cooperative) as of and for the year ended June 30, 2022, and the related notes to the financial statements, which collectively comprise the Cooperative's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of each major enterprise fund of the Cooperative as of June 30, 2022, and the respective changes in financial position and cash flows for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Cooperative and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Cooperative's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Cooperative's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Cooperative's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

Change in Accounting Principle

As described in Note 8 to the financial statements, the District/Charter School adopted the provisions of Governmental Accounting Standard Board (GASB) Statement No. 87, Lease, for the year ended June 30, 2022. Adoption of the provisions of these statements results in significant change to the classifications of the components of the financial statements. Our opinion is not modified with respect to this matter.

Other Matters

Revenue and Claims Development Information

As disclosed in Note 1, information necessary to present the ten-year revenue and claims development information for its Risk Management Pool fund is not readily available and therefore the Cooperative has not presented this information. Accounting principles generally accepted in the United States of America has determined this information is necessary to supplement, although not required to be part of, the basic financial statements.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis starting on page 15, the Schedules of Employer's Share of the Net Pension Liability, the Schedules of Employer's Contributions and the Schedule of Changes in the Cooperative's Net OPEB Liability and Related Ratios starting on page 58 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the School's basic financial statements. The accompanying combining fund schedules and schedule of expenditures of federal awards as required by Title 2 U.S. Code of Federal Regulations (CFR) Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards, are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statement themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining fund schedules and the schedule of expenditures of federal awards are fairly stated, in all material respects in relation to the basic financial statements as a whole.

Other Information

Management is responsible for the other information in the report. The other information comprises the introductory section but does not include the basic financial statements and our auditor's report thereon. Our opinions on the basic financial statement do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated November 11, 2022, on our consideration of the Cooperative's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Cooperative's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Cooperative's internal control over financial reporting and compliance.



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Mankato, Minnesota
November 11, 2022

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Management's Discussion and Analysis

This section of Southeast Service Cooperative's (the Cooperative) annual financial report presents our discussion and analysis of the Cooperative's financial performance during the fiscal year that ended on June 30, 2022. The Management's Discussion and Analysis (MD&A) is an element of Required Supplementary Information specified in the Governmental Accounting Standard Board's (GASB) Statement No. 34 - Basic Financial Statements - and Management's Discussion and Analysis - for State and Local Governments.

The Cooperative is a membership organization and is recognized in terms of a legal entity as a public entity, independent school district. The Cooperative does not have any levy authority, does not have any tax base, does not receive any regular government funding; and doesn't provide ongoing, regular instructional programming for K-12 students. This is an important consideration in comparing and contrasting the Cooperative's financial statements with other public entities and/or Cooperatives. It is also an important consideration in that revenue has to be generated to provide services and programs for members.

Overview of the Financial Statements

The financial section of the annual report consists of four parts - Independent Auditor's Report, required supplementary information which includes the management's discussion and analysis (this section), the basic financial statements, and supplemental information. The basic financial statements include two enterprise funds: Member Services and Risk Management Pools. Since the Cooperative does not have any significant financial activity because of government funding, there is only one set of statements that is prepared on a *government-wide* basis.

Government-wide Statements. The *government-wide statements* report information about the Cooperative using accounting methods similar to those used by private-sector companies. The balance sheet includes all the Cooperative's assets and deferred outflows of resources and liabilities and deferred inflows of resources. All the current year's revenues and expenses are accounted for in the statement of revenues, expenses and changes in net position regardless of when cash is received or paid. The two government-wide statements report the Cooperative's *net position* and how they have changed. Net position - the difference between the Cooperative's assets and deferred outflows of resources and liabilities and deferred inflows of resources - are one way to measure the Cooperative's financial health or *position*. Over time, increases or decreases in the Cooperative's net position are an indicator of whether its financial position is improving or deteriorating, respectively.

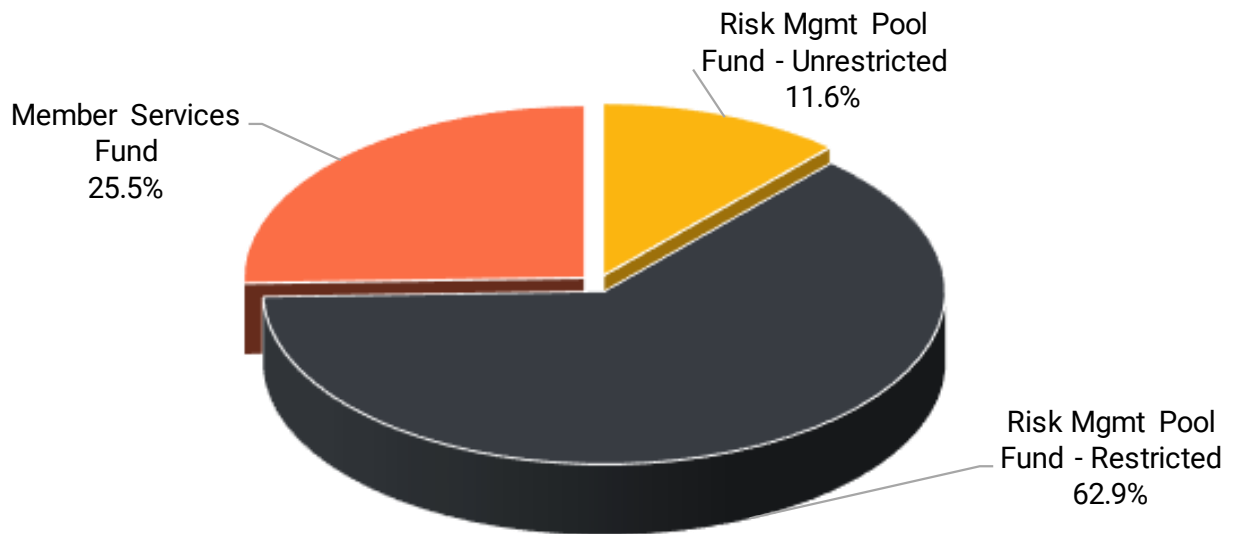
Southeast Service Cooperative's Summary of Net Position

	Business-type Activities		Increase (Decrease)	
	2022	2021	Amount	Percent
Current and Other Assets	\$ 24,358,667	\$ 27,737,953	\$ (3,379,286)	(12.2) %
Capital Assets	1,739,840	1,670,409	69,431	4.2
Total Assets	<u>26,098,507</u>	<u>29,408,362</u>	<u>(3,309,855)</u>	(11.3)
Deferred Outflows of Resources	<u>1,374,782</u>	<u>1,298,306</u>	<u>76,476</u>	5.9
Long-term Liabilities Outstanding	1,941,521	2,739,185	(797,664)	(29.1)
Other Liabilities	4,814,392	5,357,041	(542,649)	(10.1)
Total Liabilities	<u>6,755,913</u>	<u>8,096,226</u>	<u>(1,340,313)</u>	(16.6)
Deferred Inflows of Resources	<u>2,042,645</u>	<u>1,070,461</u>	<u>972,184</u>	90.8
Net Position				
Investment in capital assets	1,651,618	1,670,409	(18,791)	(1.1)
Restricted for rate stabilization	11,739,006	13,559,872	(1,820,866)	(13.4)
Unrestricted	<u>5,284,107</u>	<u>6,309,700</u>	<u>(1,025,593)</u>	(16.3)
Total Net Position	<u>\$ 18,674,731</u>	<u>\$ 21,539,981</u>	<u>\$ (2,865,250)</u>	(13.3) %

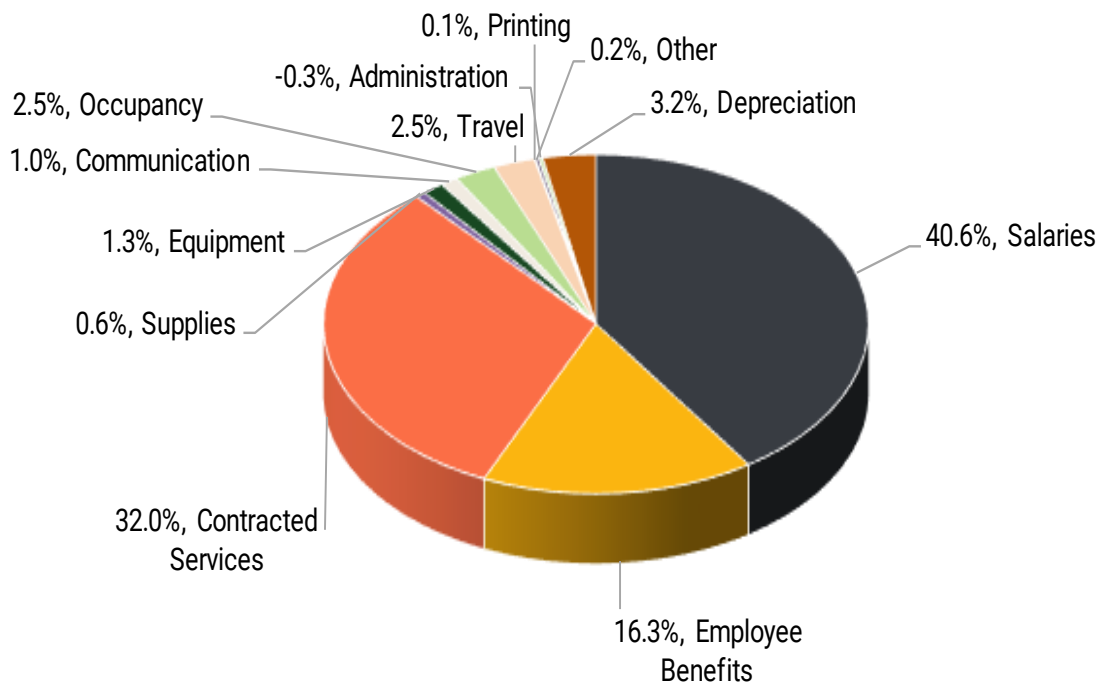
Southeast Service Cooperative's Changes in Net Position

	Business-type Activities		Increase (Decrease)	
	2022	2021	Amount	Percent
Revenues				
Program revenues				
Fees from patrons	\$ 612,074	\$ 427,946	\$ 184,128	43.0 %
Grants	3,895,922	3,340,051	555,871	16.6
Sales and other conversion of assets	171,372	176,535	(5,163)	(2.9)
Insurance premiums	54,430,111	66,259,308	(11,829,197)	(17.9)
Administrative fees	2,619,119	2,404,506	214,613	8.9
General revenues				
Interest income (loss)	(555,532)	59,365	(614,897)	(1,035.8)
Gain (loss) on disposal of capital assets	3,713	(2,313)	6,026	(260.5)
Total Revenues	<u>61,176,779</u>	<u>72,665,398</u>	<u>(11,488,619)</u>	(15.8)
Expenses				
Salaries	2,712,290	2,557,978	154,312	6.0
Employee benefits	1,082,264	1,057,033	25,231	2.4
Contracted services	2,126,998	1,991,012	135,986	6.8
Supplies	40,220	6,739	33,481	496.8
Equipment (not capitalized)	85,428	133,153	(47,725)	(35.8)
Communication	69,124	49,854	19,270	38.7
Occupancy	164,055	105,077	58,978	56.1
Travel	164,787	93,811	70,976	75.7
Printing	4,889	6,715	(1,826)	(27.2)
Other	12,133	5,735	6,398	111.6
Administration	(16,762)	(13,194)	(3,568)	27.0
Depreciation	210,026	157,352	52,674	33.5
Insurance premiums and administrative fees	7,858,936	10,672,150	(2,813,214)	(26.4)
Insurance claims	49,527,641	55,748,865	(6,221,224)	(11.2)
Total Expenses	<u>64,042,029</u>	<u>72,572,280</u>	<u>(8,530,251)</u>	(11.8)
Change in Net Position	(2,865,250)	93,118	(2,958,368)	(3,177.0)
Net Position - July 1	<u>21,539,981</u>	<u>21,446,863</u>	<u>93,118</u>	0.4
Net Position - June 30	<u>\$ 18,674,731</u>	<u>\$ 21,539,981</u>	<u>\$ (2,865,250)</u>	(13.3) %

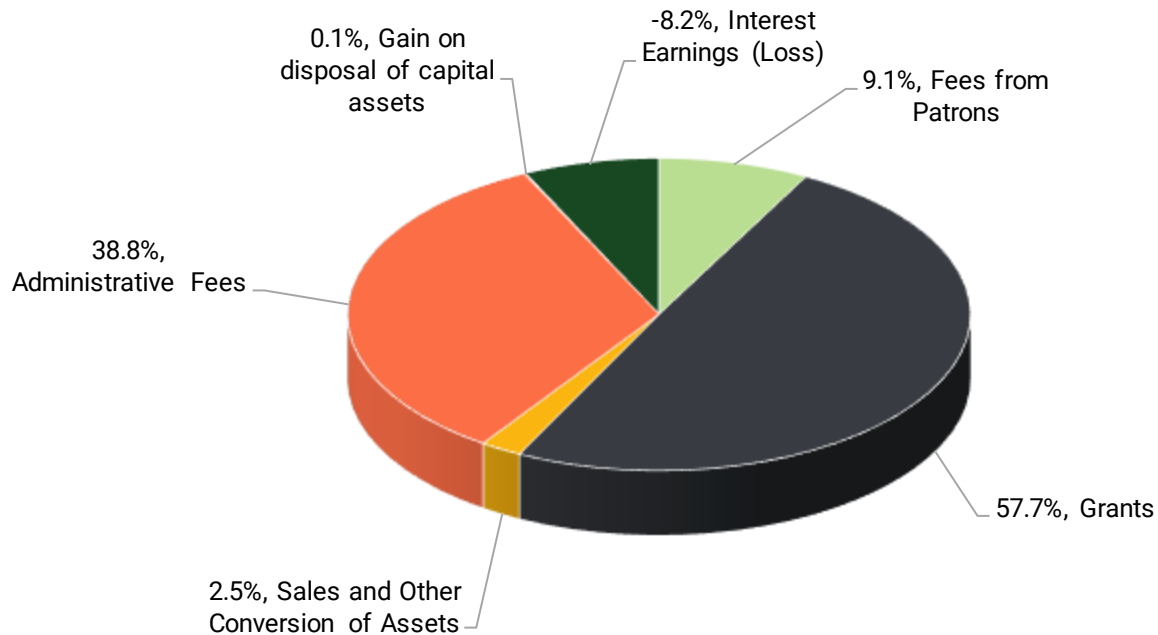
**Net Position
June 30, 2022**



**Total Expenses (Less Health Premiums and Claims)
July 1, 2021 to June 30, 2022**



**Total Revenue (Less Health Premiums)
July 1, 2021 to June 30, 2022**



Analysis of Financial Position of the Cooperative as a Whole

The Cooperative's combined net position was \$18,674,731 on June 30, 2022. This was a decrease of 13.3 percent from the prior year. This is primarily due to the cooperative intentionally using reserves to lower the premiums on health insurance for participating groups.

The Cooperative continues to bear a 10 percent risk liability for member's claims in the insurance pools. The Cooperative must use insurance reserves to pay for any negative settlements. The Cooperative's insurance reserve is now \$13,906,152 which is a decrease from 2021 of \$2,456,312. This exceeds a possible 10 percent claims loss. The maximum loss based on this year's claims would be \$4,952,764 (\$49,527,641 X 10 percent). The majority of reserves that are in excess of a 10 percent claim loss risk (\$4,952,764) are intended to reduce insurance premiums paid by members in future years. The Cooperative reviews the status of reserves and strategizes in using them on a one-time basis to set future premiums and or provide cooperative dividends.

Total long-term liabilities decreased by \$797,664 or 29.1 percent. This is due to a decrease in the Cooperative's share of the Net Pension Liability (NPL) for the Teachers Retirement Association (TRA). The Cooperative's share of NPL for TRA decreased from \$1,677,106 to \$1,098,451 or 34.5 percent. The Cooperative's share of NPL for PERA decreased from \$821,378 to \$550,888 or 32.9 percent. These decreases are primarily due to the financial conditions of TRA and PERA since the Cooperative's share of the NPL have changed very little.

Southeast Service Cooperative's Capital Assets (Net of Depreciation)

	Business-type Activities		
	2022	Restated 2021	Increase (Decrease)
Land	\$ 535,500	\$ 535,500	\$ -
Land Improvements	497,705	497,705	-
Buildings	2,113,291	2,047,697	65,594
Equipment	700,504	639,162	61,342
Leased vehicles (intangible right to use asset)	132,482	132,482	-
Less Accumulated Depreciation/Amortization	<u>(2,239,642)</u>	<u>(2,049,655)</u>	<u>(189,987)</u>
Total	<u>\$ 1,739,840</u>	<u>\$ 1,802,891</u>	<u>\$ (63,051)</u>

The Cooperative combined capital assets were \$1,739,840 on June 30, 2022. This was a decrease of 3.5 percent from the prior year. This decrease was mainly due to depreciation and disposals of assets.

Financial Analysis of the Cooperative Funds

Revenues decreased overall by 15.8%. This was primarily due to the loss of groups from the insurance pools and low renewal rates for insurance pools groups that remained in the pool. Additionally, continuing low interest rates and negative market value adjustments of investments.

Expenses decreased overall 11.8%. This is primarily due to the loss of groups from the insurance pools as well as lower equipment costs.

Both Health Insurance pools currently have fully-funded reserves to protect the financial stability of the pools.

Factors Bearing on the Cooperative's Future

The Cooperative will continue to strengthen revenue through fees for service and administrative fees related to services needed by member organizations. The Cooperative continues to rely very heavily on the revenue from health insurance programming. The ever-changing impact of Federal, State and local funding for the Cooperative's membership continues to provide both additional opportunities and additional challenges to the Cooperative's services. The Cooperative is seeking ways to continue to diversify revenue in order be less reliant on health insurance programming funds for future initiatives.

The greatest challenge to the Cooperative's financial position for the future is the 10 percent risk factor that is part of a health pool contractual arrangement. The Cooperative has used a series of processes intended to maintain the financial efficacy of the pools, however, the rising costs and unpredictability of the health insurance market as well as Federal and State legislation will continue to affect future health insurance programming and the finances needed.

Contacting the Cooperative's Financial Management Staff

This financial report is designed to provide our members, customers, and creditors with a general overview of the Cooperative's finances and to demonstrate the Cooperative's accountability for the money it receives. If you have questions about this report or need additional financial information, contact the Accounting Department, Southeast Service Cooperative, 210 Woodlake Drive Southeast, Rochester, MN 55904.

BASIC FINANCIAL STATEMENTS

SOUTHEAST SERVICE COOPERATIVE
INDEPENDENT SCHOOL DISTRICT NO. 921
ROCHESTER, MINNESOTA

FOR THE YEAR ENDED
JUNE 30, 2022

Southeast Service Cooperative
Independent School District No. 921
Rochester, Minnesota
Statement of Net Position
Proprietary Funds
June 30, 2022

	Business-type Activities - Enterprise Funds		
	Member Services	Risk Management Pool	Total
Current Assets			
Cash and temporary investments	\$ 4,918,222	\$ 1,411,531	\$ 6,329,753
Cash held by fiscal agent	-	4,206,610	4,206,610
Receivables			
Accounts	28,333	-	28,333
Interest	784	3,656	4,440
Due from other districts	94,393	-	94,393
Intergovernmental	1,134,768	-	1,134,768
Rate stabilization reserve	-	11,739,006	11,739,006
Prepaid items	9,189	-	9,189
Total Current Assets	<u>6,185,689</u>	<u>17,360,803</u>	<u>23,546,492</u>
Noncurrent Assets			
Land held for resale	-	812,175	812,175
Capital assets			
Land	535,500	-	535,500
Land improvements	497,705	-	497,705
Buildings	2,113,291	-	2,113,291
Equipment	700,504	-	700,504
Leased vehicles	132,482	-	132,482
Less accumulated depreciation/amortization	(2,239,642)	-	(2,239,642)
Total capital assets (net of accumulated depreciation/amortization)	<u>1,739,840</u>	<u>-</u>	<u>1,739,840</u>
Total Noncurrent Assets	<u>1,739,840</u>	<u>812,175</u>	<u>2,552,015</u>
Total Assets	<u>7,925,529</u>	<u>18,172,978</u>	<u>26,098,507</u>
Deferred Outflows of Resources			
Deferred pension resources	1,355,894	18,288	1,374,182
Deferred other postemployment benefit resources	508	92	600
Total Deferred Outflows of Resources	<u>1,356,402</u>	<u>18,380</u>	<u>1,374,782</u>
Liabilities			
Current Liabilities			
Accounts and other payables	353,638	9,655	363,293
Salaries payable	121,062	-	121,062
Due to other districts	906	4,000	4,906
Due to other governments	2,715	23,000	25,715
Health claims payable - IBNR	-	4,206,609	4,206,609
Unearned revenue	46,800	-	46,800
Lease liability - current portion	46,007	-	46,007
Compensated absences payable - current portion	108,181	-	108,181
Total Current Liabilities	<u>679,309</u>	<u>4,243,264</u>	<u>4,922,573</u>
Noncurrent Liabilities			
Lease payable	42,215	-	42,215
Compensated absences payable	74,745	-	74,745
Net pension liability	1,630,046	19,293	1,649,339
Other postemployment benefits payable	64,676	2,365	67,041
Total Noncurrent Liabilities	<u>1,811,682</u>	<u>21,658</u>	<u>1,833,340</u>
Total Liabilities	<u>2,490,991</u>	<u>4,264,922</u>	<u>6,755,913</u>

The notes to the financial statements are an integral part of this statement.

Southeast Service Cooperative
Independent School District No. 921
Rochester, Minnesota
Statement of Net Position
Proprietary Funds (Continued)
June 30, 2022

	Business-type Activities - Enterprise Funds		
	Member Services	Risk Management Pool	Total
Deferred Inflows of Resources			
Deferred pension resources	\$ 1,995,655	\$ 19,448	\$ 2,015,103
Deferred other postemployment benefit resources	26,706	836	27,542
Total Deferred Outflows of Resources	<u>2,022,361</u>	<u>20,284</u>	<u>2,042,645</u>
Net Position			
Investment in capital assets	1,651,618	-	1,651,618
Restricted for rate stabilization - Mid Year Pool	-	103,260	103,260
Restricted for rate stabilization - January Pool	-	10,694,332	10,694,332
Restricted for rate stabilization - Small Group Pool	-	941,414	941,414
Unrestricted	<u>3,116,961</u>	<u>2,167,146</u>	<u>5,284,107</u>
Total Net Position	<u>\$ 4,768,579</u>	<u>\$ 13,906,152</u>	<u>\$ 18,674,731</u>
Net Position as Reported Above	\$ 4,768,579	\$ 13,906,152	\$ 18,674,731
Adjustments from net position to UFARS fund balance			
Net pension liability	1,630,046	19,293	1,649,339
Other postemployment benefits payable	64,676	2,365	67,041
Deferred inflows of pension resources	1,995,655	19,448	2,015,103
Deferred outflows of pension resources	(1,355,894)	(18,288)	(1,374,182)
Deferred inflows of other postemployment benefits	26,706	836	27,542
Deferred outflows of other postemployment benefits	<u>(508)</u>	<u>(92)</u>	<u>(600)</u>
Total UFARS Fund Balance	<u>\$ 7,129,260</u>	<u>\$ 13,929,714</u>	<u>\$ 21,058,974</u>

The notes to the financial statements are an integral part of this statement.

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Southeast Service Cooperative
Independent School District No. 921
Rochester, Minnesota
Statement of Revenues, Expenses and Changes in Net Position
Proprietary Funds
For the Year Ended June 30, 2022

	Business-type Activities - Enterprise Funds		
	Member Services	Risk Management Pool	Total
Operating Revenues			
Fees from patrons	\$ 612,074	\$ -	\$ 612,074
Grants			
Local	46,600	-	46,600
State	1,442,270	-	1,442,270
Federal	2,407,052	-	2,407,052
Sales and other conversion of assets	171,372	-	171,372
Insurance premiums	-	54,430,111	54,430,111
Administrative fees	30,547	2,588,572	2,619,119
Total Operating Revenues	<u>4,709,915</u>	<u>57,018,683</u>	<u>61,728,598</u>
Operating Expenses			
Salaries	2,650,310	61,980	2,712,290
Employee benefits	1,059,243	23,021	1,082,264
Contracted services	1,616,580	510,418	2,126,998
Supplies	40,220	-	40,220
Equipment (not capitalized)	85,428	-	85,428
Communication	67,813	1,311	69,124
Occupancy	153,678	10,377	164,055
Travel	157,543	7,244	164,787
Printing	4,482	407	4,889
Other	12,133	-	12,133
Administration	(928,121)	911,359	(16,762)
Depreciation/amortization	210,026	-	210,026
Insurance premiums and administrative fees	-	7,858,936	7,858,936
Insurance claims	-	49,527,641	49,527,641
Total Operating Expenses	<u>5,129,335</u>	<u>58,912,694</u>	<u>64,042,029</u>
Operating Income (Loss)	<u>(419,420)</u>	<u>(1,894,011)</u>	<u>(2,313,431)</u>
Nonoperating Revenues (Expenses)			
Interest income (loss)	6,769	(562,301)	(555,532)
Gain (loss) on disposal of capital assets	3,713	-	3,713
Total Nonoperating Revenues (Expenses)	<u>10,482</u>	<u>(562,301)</u>	<u>(551,819)</u>
Change in Net Position	(408,938)	(2,456,312)	(2,865,250)
Net Position, July 1	<u>5,177,517</u>	<u>16,362,464</u>	<u>21,539,981</u>
Net Position, June 30	<u>\$ 4,768,579</u>	<u>\$ 13,906,152</u>	<u>\$ 18,674,731</u>

The notes to the financial statements are an integral part of this statement.

Southeast Service Cooperative
Independent School District No. 921
Rochester, Minnesota
Statement of Cash Flows
Proprietary Funds
For the Year Ended June 30, 2022

	Business-type Activities - Enterprise Funds		
	Member	Risk	
	Services	Management	Total
		Pool	
Cash Flows from Operating Activities			
Cash received from members	\$ 736,691	\$ 57,043,722	\$ 57,780,413
Cash payments to suppliers for goods and services	(931,307)	(9,267,107)	(10,198,414)
Cash payments on insurance claims and settlements	-	(49,092,745)	(49,092,745)
Cash payments to employees for services	(3,642,985)	(90,715)	(3,733,700)
Grant receipts	3,528,842	-	3,528,842
Net Cash Provided (Used) by Operating Activities	(308,759)	(1,406,845)	(1,715,604)
Cash Flows from Capital and Related Financing Activities			
Acquisition of capital assets	(146,975)	-	(146,975)
Proceeds from sale of equipment	3,713	-	3,713
Lease payments	(44,260)	-	(44,260)
Net Cash Provided (Used) by Capital and Related Financing Activities	(187,522)	-	(187,522)
Cash Flows from Investing Activities			
Interest received (loss) on investments	6,374	(80,900)	(74,526)
Net Increase (Decrease) in Cash and Cash Equivalents	(489,907)	(1,487,745)	(1,977,652)
Cash and Cash Equivalents, July 1	5,408,129	7,105,886	12,514,015
Cash and Cash Equivalents, June 30	<u>\$ 4,918,222</u>	<u>\$ 5,618,141</u>	<u>\$ 10,536,363</u>
Reconciliation of Cash and Cash Equivalents to the Statement of Net Position			
Cash and temporary investments	\$ 4,918,222	\$ 1,411,531	\$ 6,329,753
Cash held with fiscal agent	-	4,206,610	4,206,610
Total Cash and Cash Equivalents	<u>\$ 4,918,222</u>	<u>\$ 5,618,141</u>	<u>\$ 10,536,363</u>

The notes to the financial statements are an integral part of this statement.

Southeast Service Cooperative
Independent School District No. 921
Rochester, Minnesota
Statement of Cash Flows
Proprietary Funds (Continued)
For the Year Ended June 30, 2022

	Business-type Activities - Enterprise Funds		
	Member	Risk	
	Services	Management	Total
		Pool	
Reconciliation of Operating Income (Loss) to Net Cash			
Provided (Used) by Operating Activities			
Operating income (loss)	\$ (419,420)	\$ (1,894,011)	\$ (2,313,431)
Adjustments to reconcile operating income (loss) to			
net cash provided (used) by operating activities			
Depreciation expense/amortization	210,026	-	210,026
(Increase) decrease in assets			
Accounts receivable	(10,714)	25,039	14,325
Due from other districts	(93,388)	-	(93,388)
Intergovernmental	(367,080)	-	(367,080)
Rate stabilization reserve	-	1,337,181	1,337,181
Prepaid items	29,590	-	29,590
(Increase) decrease in deferred outflow of resources			
Deferred pension resources	(64,681)	(12,311)	(76,992)
Deferred other postemployment benefit resources	500	16	516
Increase (decrease) in liabilities			
Accounts and other payables	246,577	5,945	252,522
Salaries payable	5,025	-	5,025
Due to other districts	(409)	4,000	3,591
Due to other governments	2,691	23,000	25,691
Health claims payable - IBNR	-	(902,285)	(902,285)
Unearned revenue	26,800	-	26,800
Compensated absences payable	17,863	-	17,863
Net pension liability	(838,581)	(10,564)	(849,145)
OPEB Liability	(8,337)	(260)	(8,597)
Increase (decrease) in deferred inflow of resources			
Deferred pension resources	938,084	16,883	954,967
Deferred other postemployment benefit resources	16,695	522	17,217
Net Cash Provided (Used) by Operating Activities	<u>\$ (308,759)</u>	<u>\$ (1,406,845)</u>	<u>\$ (1,715,604)</u>

The notes to the financial statements are an integral part of this statement.

Southeast Service Cooperative
Independent School District No. 921
Rochester, Minnesota
Statement of Fiduciary Net Assets
Fiduciary Funds
June 30, 2022

	MASA Region I
Assets	
Cash and investments	<u>\$ 13,652</u>
Fund Balance	
Restricted	<u>\$ 13,652</u>

The notes to the financial statements are an integral part of this statement.

Southeast Service Cooperative
Independent School District No. 921
Rochester, Minnesota
Statement of Changes in Fiduciary Net Position
Fiduciary Funds
June 30, 2022

	MASA Region I
Revenues	
Member fees	\$ 12,750
Investment earnings	16
Total Revenues	<u>12,766</u>
Expenditures	
Health Services	
Salaries	<u>4,108</u>
Change in Net Position	8,658
Net Position, July 1	<u>4,994</u>
Net Position, June 30	<u><u>\$ 13,652</u></u>

The notes to the financial statements are an integral part of this statement.

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Southeast Service Cooperative
Independent School District No. 921
Rochester, Minnesota
Notes to the Financial Statements
June 30, 2022

Note 1: Summary of Significant Accounting Policies

A. Reporting Entity

The Southeast Service Cooperative (the Cooperative) is a public agency established by an act of the 1976 Legislature of the State of Minnesota. The primary purpose is to provide services, programs, in-service education, and planning to participating school districts within an 11 county region in Southeastern Minnesota. The Cooperative has considered all potential units for which it is financially accountable, and other organizations for which the nature and significance of their relationship with the Cooperative are such that exclusion would cause the Cooperative's financial statements to be misleading or incomplete. The Governmental Accounting Standards Board (GASB) has set forth criteria to be considered in determining financial accountability. These criteria include appointing a voting majority of an organization's governing body, and (1) the ability of the primary government to impose its will on that organization or (2) the potential for the organization to provide specific benefits to, or impose specific financial burdens on the primary government. The Cooperative has no component units that meet the GASB criteria.

B. Joint Powers Agreement for Group Employee's Benefit and Other Risk Management Services

The Cooperative and its participating members have established a risk management program. The objective is to procure and manage insurance programs at lower costs. Members fund this program by remitting to the Cooperative an actuarially determined premium. A fee is paid to Medica on a monthly basis for administering the program. The claims portion is remitted to Minnesota HealthCare Consortium on a monthly basis, who in turns pays to Medica on a weekly basis. There are 5 Mid-Year pool and 35 January 1 Pool groups in the pools.

The Pool is administered by an agreement with Minnesota Healthcare Consortium (MHC) from July 1, 2021 to June 30, 2022.

Medica and the Cooperative on an annual basis, calculate an estimate of future claims based on claims experience and actuarial studies to determine premiums. At the end of each plan year, a settlement is made with MHC and the reserve account and the Incurred but Not Reported (IBNR) are funded. Medica retains the risk for claims above the Cooperative's 110 percent aggregate attachment point, but the Cooperative is responsible for claims from 100 percent to 110 percent. The Cooperative purchases through Medica, stop-loss insurance to pay individual insurance member claims in excess of \$500,000 for members of the pools. The Cooperative purchases additional stop-loss insurance through the Minnesota HealthCare Consortium for the Government and School pools in a tiered rating as follows: \$75,000 for Groups 2-50, \$100,000 for Group 51-99 and \$200,000 for Groups 100+. The premium plan year- end is August 31 for Mid-Year pool and December 31 for the January 1 pool, even though premium and claims activity is reported using a June 30 year end. As of June 30, 2022, plan year ending December 31, 2021 for the Government pool has been settled and the plan year ended August 31, 2021 for the School pool has been settled.

Southeast Service Cooperative
Independent School District No. 921
Rochester, Minnesota
Notes to the Financial Statements
June 30, 2022

Note 1: Summary of Significant Accounting Policies (Continued)

As a part of the overall program, Minnesota Healthcare Consortium (MHC) has established a Rate Stabilization Reserve (RSR) to provide cash flow for the insurance program. This reserve is ongoing and was established by MHC with a contribution equal to one month's estimated charges. Each month, a portion of the premiums are to be deposited into the RSR to maintain this fund. The RSR is used to provide funds when claims exceed premiums and to fund the IBNR Claims account if there are insufficient funds to fund that liability and to receive any over-funding of the IBNR. Negative balances in the RSR represent advances to the Cooperative and are reflected in the financial statements as a liability. The RSR balance is adjusted on an annual basis as part of the year-end settlement as referred to above. The RSR activity and balances reflect the balances as of June 30, 2022 for the Mid-Year Pool and the January 1 Pool and are based on estimates from MHC using data from Medica.

C. Basic Financial Statement Presentation

All activities of the Cooperative are accounted for within two enterprise funds. Enterprise funds are proprietary funds used to account for business-like activities provided to the general public. Proprietary funds are financed and operated in a manner similar to private business enterprises where the intent is that the costs (expenses) of providing goods or services to the general public on a continuing basis are to be financed or recovered primarily through user charges.

D. Measurement Focus, Basis of Accounting and Financial Statement Presentation

The financial statements of the proprietary funds are reported using the *economic resources measurement focus* and the *accrual basis of accounting* in accordance with accounting principles generally accepted in the United States of America. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met. Fiduciary funds are used to account for resources held for the benefit of parties outside of the Cooperative. Fiduciary funds are not reported in the government-wide financial statements because the resources of those funds are not available to support the Cooperative's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds.

Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place.

Non-exchange transactions, in which the Cooperative receives value without directly giving equal value in return, include grants, entitlement and donations. Revenue from grants, entitlements and donations is recognized in the year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the year when use is first permitted, matching requirements, in which the Cooperative must provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the Cooperative on a reimbursement basis.

Unearned revenue arises when assets are recognized before revenue recognition criteria have been satisfied. Grants and entitlements received before eligibility requirements are met are also recorded as unearned revenue.

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

E. Description of Funds

The Cooperative reports the following major proprietary funds:

The *Member Services fund* is the Cooperative's primary operating fund. The fund accounts for all financial resources of the Cooperative, except those required to be accounted for in another fund.

The *Risk Management Services fund* is used to account for the various member services and risk management pool activities of the Cooperative and also "termination reserves", recalculated at annual settlement, to pay claims run-out in the event the pool's relationship with Medica ceases.

Southeast Service Cooperative
Independent School District No. 921
Rochester, Minnesota
Notes to the Financial Statements
June 30, 2022

Note 1: Summary of Significant Accounting Policies (Continued)

Fiduciary funds:

Custodial funds are used to report fiduciary activities that are not required to be reported in pension (and other employee benefit) trust funds, investment funds. Or private-purpose trust funds. The Cooperative's custodial fund accounts for activities for Masa Region I.

Proprietary funds distinguish *operating* revenues and expenses from *nonoperating* items. Operating revenues and expenses generally result from providing insurance services to members in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the Cooperative's enterprise funds are charges to customers for insurance services. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

F. Assets, Deferred Outflows of Resources, Liabilities, Deferred Inflows of Resources and Net Position

Deposits and Investments

The Cooperative's cash and cash equivalents are considered to be cash on hand, demand deposits and short-term investments with original maturities of three months or less from the date of acquisition.

Cash balances from all funds are pooled and invested, to the extent available, in certificates of deposit and other authorized investments. Earnings from such investments are allocated on the basis of applicable participation by each of the funds.

The Cooperative may invest idle funds as authorized by Minnesota statutes, as follows:

1. Direct obligations or obligations guaranteed by the United States or its agencies.
2. Shares of investment companies registered under the Federal Investment Company Act of 1940 and received the highest credit rating, rated in one of the two highest rating categories by a statistical rating agency, and have a final maturity of thirteen months or less.
3. General obligations of a state or local government with taxing powers rated "A" or better; revenue obligations rated "AA" or better.
4. General obligations of the Minnesota Housing Finance Agency rated "A" or better.
5. Obligation of a school district with an original maturity not exceeding 13 months and (i) rated in the highest category by a national bond rating service or (ii) enrolled in the credit enhancement program pursuant to statute section 126C.55.
6. Bankers' acceptances of United States banks eligible for purchase by the Federal Reserve System.
7. Commercial paper issued by United States banks corporations or their Canadian subsidiaries, of highest quality category by at least two nationally recognized rating agencies, and maturing in 270 days or less.
8. Repurchase or reverse repurchase agreements and securities lending agreements with financial institutions qualified as a "depository" by the government entity, with banks that are members of the Federal Reserve System with capitalization exceeding \$10,000,000, a primary reporting dealer in U.S. government securities to the Federal Reserve Bank of New York, or certain Minnesota securities broker-dealers.

Southeast Service Cooperative
Independent School District No. 921
Rochester, Minnesota
Notes to the Financial Statements
June 30, 2022

Note 1: Summary of Significant Accounting Policies (Continued)

9. Guaranteed investment contracts (GIC's) issued or guaranteed by a United States commercial bank, a domestic branch of a foreign bank, a United States insurance company, or its Canadian subsidiary, whose similar debt obligations were rated in one of the top two rating categories by a nationally recognized rating agency.

The Cooperative has not adopted a formal investment policy that addresses interest rate and credit risk.

The Minnesota School District Liquid Asset Fund (MSDLAF) investment pool operates in accordance with appropriate Minnesota laws and regulations. The reported value of the pool is the same as the fair value of the pool shares. The MSDLAF is an external investment pool not registered with the Securities and Exchange Commission (SEC); however, it follows the same regulatory rules of the SEC under rule §2a7. Financial statements of the MSDLAF fund can be obtained by contacting PFM Asset Management, LLC at P.O. Box 11760, Harrisburg, PA 17108-11760.

The Cooperative categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs.

The Cooperative has the following recurring fair value measurements as of June 30, 2022:

- Government agency securities of \$1,812,613 are valued using a matrix pricing model (Level 1 inputs)
- Negotiable certificates of deposit of \$1,472,358 are valued using a matrix pricing model (Level 2 inputs)

Accounts Receivable

Accounts receivable include amounts billed to members for services provided before year end. All trade receivables are shown net of an allowance for uncollectible accounts. It has been determined, as of June 30, 2022, that no allowance for uncollectible accounts is necessary.

Rate Stabilization Reserve

As described in Note 1B, MHC retains a portion of the premium paid as a rate stabilization reserve. This amount is recalculated annually in conjunction with the annual settlement. Negative balances in the RSR represent advances by MHC and require repayment by the Plan. For the plan year ended June 30, 2022, the rate stabilization reserve held by MHC, Inc. was \$11,739,006.

Prepaid Items

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items.

Assets Held for Resale

These assets represent land owned by the Cooperative with the intent to sell to developers. This land is recorded at the lesser of historical cost or net realizable value.

Southeast Service Cooperative
Independent School District No. 921
Rochester, Minnesota
Notes to the Financial Statements
June 30, 2022

Note 1: Summary of Significant Accounting Policies (Continued)

Capital Assets

Capital assets include property, plant and equipment. Capital assets are defined by the Cooperative as assets with an initial, individual cost of more than \$2,000 (amount not rounded). Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at acquisition value at the date of donation.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets lives are not capitalized.

Major outlays for capital assets and improvements are capitalized as projects are constructed.

Property, plant, and equipment of the Cooperative are depreciated using the straight line method over the following estimated useful lives:

<u>Assets</u>	<u>Years</u>
Buildings	24
Equipment and Vehicles	3 - 15

Deferred Outflows of Resources

In addition to assets, the statement of net position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then. The Cooperative has two items that qualifies for reporting in this category. Accordingly, the items, deferred pension resources and deferred OPEB resources, are reported only in the statement of net position. The pension resources result from actuarial calculations and current year pension contributions made subsequent to the measurement date. The OPEB resources are current year OPEB contributions made subsequent to the measurement date.

Health Claims Payable - IBNR (Incurred but Not Reported)

Health claims payable include provisions for claims reported but not settled, future claims adjustment expenses, and claims incurred but not reported (IBNR). The provision for these claims liabilities is determined by an actuarial calculation prepared by MHC, Inc. based on claims incurred plus a completion factor estimating the amount, which will ultimately be paid by each claimant. The provision for claims liabilities is estimated based on the Cooperative's experience since the inception of the program, and is based on the June 30, 2022 estimated settlement for both pools. The Cooperative has reserved investments in excess of these liabilities. Management believes the claims liabilities based on MHC estimated actuarial calculations as of June 30, 2022 adequately reflect the estimated claims liabilities for the current year ended June 30, 2022.

Information necessary to separate claims reported but not settled, claims adjustment expenses, and claims incurred but not reported is not readily available. Such information includes the actuarial estimates of incurred claims and expenses at the end of the year, claims paid related to prior years' claims, and subsequent adjustments to prior years' estimates for incurred claims and expenses. This information, if available, can be used to present Ten-Year Claims Development Information.

Southeast Service Cooperative
Independent School District No. 921
Rochester, Minnesota
Notes to the Financial Statements
June 30, 2022

Note 1: Summary of Significant Accounting Policies (Continued)

Pensions

Teachers Retirement Association (TRA)

For purposes of measuring the net pension liability, deferred outflows/inflows of resources, and pension expense, information about the fiduciary net position of the Teachers Retirement Association (TRA) and additions to/deductions from TRA's fiduciary net position have been determined on the same basis as they are reported by TRA.

TRA has a special funding situation created by direct aid contributions made by the State of Minnesota, City of Minneapolis and Minneapolis School District. The direct aid is a result of the merger of the Minneapolis Teachers Retirement Fund Association merger into TRA in 2006. A second direct aid source is from the State of Minnesota for the merger of the Duluth Teacher's Retirement Fund Association (DTRFA) in 2015. Additional information can be found in Note 3.

Public Employees Retirement Association (PERA)

For purposes of measuring the net pension liability, deferred outflows/inflows of resources, and pension expense, information about the fiduciary net position of the Public Employees Retirement Association (PERA) and additions to/deductions from PERA's fiduciary net position have been determined on the same basis as they are reported by PERA. For this purpose, plan contributions are recognized as of employer payroll paid dates and benefit payments and refunds are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value. The General fund is typically used to liquidate the governmental net pension liability.

The total pension expense for the (GERP) and TRA is as follows:

	<u>GERP</u>	<u>TRA</u>	<u>Total Pension Expense</u>
Pension Expense	\$ (67,407)	\$ 304,059	\$ 236,652

Deferred Inflows of Resources

In addition to liabilities, the statement of net position and fund financial statements will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The Cooperative has two items which qualify for reporting in this category on the statement of net position. The items, deferred pension resources and deferred other postemployment benefit resources, are reported only in the statement of net position and results from actuarial calculations involving net differences between projected and actual earnings on plan investments and changes in proportions.

Other Postemployment Benefits

Under Minnesota statute 471.61, subdivision 2b, public employers must allow retirees and their dependents to continue coverage indefinitely in an employer-sponsored health care plan, under the following conditions: 1) Retirees must be receiving (or eligible to receive) an annuity from a Minnesota public pension plan, 2) Coverage must continue in a group plan until age 65, and retirees must pay no more than the group premium, and 3) Retirees are able to add dependent coverage during open enrollment period or qualifying life event prior to retirement. All premiums are funded on a pay-as-you-go basis. The liability was determined, in accordance with GASB Statement No. 75, at July 1, 2021.

Southeast Service Cooperative
Independent School District No. 921
Rochester, Minnesota
Notes to the Financial Statements
June 30, 2022

Note 1: Summary of Significant Accounting Policies (Continued)

Vacation Payable

Vacation pay is earned based on position and years of service. Vacation may be accumulated up to a maximum amount equal to 2 times the amount the employee is eligible to earn in the current year. Employees are required to take at least five consecutive days of vacation each year. The Member Services fund is typically used to liquidate vacation payable.

Net Position

Net position represents the difference between assets and deferred outflows of resources and liabilities and deferred inflows of resources. Net position is displayed in three components:

- a. Investment in capital assets - Consists of capital assets, net of accumulated depreciation.
- b. Restricted net position - Consist of net position restricted when there are limitations imposed on their use through external restrictions imposed by creditors, grantors, laws or regulations of other governments.
- c. Unrestricted net position - All other net position that do not meet the definition of "restricted" or "investment in capital assets".

When both restricted and unrestricted resources are available for use, it is the Cooperative's policy to use restricted resources first, then unrestricted resources as they are needed.

Note 2: Detailed Notes on All Funds

A. Deposits and Investments

Custodial credit risk for deposits and investments is the risk that in the event of a bank failure, the Cooperative's deposits and investments may not be returned or the Cooperative will not be able to recover collateral securities in the possession of an outside party. In accordance with Minnesota statutes and as authorized by the Board of Directors, the Cooperative maintains deposits at those depository banks, all of which are members of the Federal Reserve System.

Minnesota statutes require that all Cooperative deposits be protected by insurance, surety bond or collateral. The fair value of collateral pledged must equal 110 percent of the deposits not covered by insurance, bonds, or irrevocable standby letters of credit from Federal Home Loan Banks.

Authorized collateral in lieu of a corporate surety bond includes:

- United States government Treasury bills, Treasury notes, Treasury bonds;
- Issues of United States government agencies and instrumentalities as quoted by a recognized industry quotation service available to the government entity;
- General obligation securities of any state or local government with taxing powers which is rated "A" or better by a national bond rating service, or revenue obligation securities of any state or local government with taxing powers which is rated "AA" or better by a national bond rating service;
- General obligation securities of a local government with taxing powers may be pledged as collateral against funds deposited by that same local government entity;

Southeast Service Cooperative
Independent School District No. 921
Rochester, Minnesota
Notes to the Financial Statements
June 30, 2022

Note 2: Detailed Notes on All Funds (Continued)

- Irrevocable standby letters of credit issued by Federal Home Loan Banks to a municipality accompanied by written evidence that the bank's public debt is rated "AA" or better by Moody's Investors Service, Inc., or Standard & Poor's Corporation; and
- Time deposits that are fully insured by any Federal agency.

Minnesota statutes require that all collateral shall be placed in safekeeping in a restricted account at a Federal Reserve Bank, or in an account at a trust department of a commercial bank or other financial institution that is not owned or controlled by the financial institution furnishing the collateral. The selection should be approved by the Cooperative.

At year end, the Cooperative's carrying amount of deposits was \$75,934 and the bank balance was \$371,480 which was covered by federal depository insurance.

The Minnesota School District Liquid Asset Fund (MSDLAF) is a trust organized and existing under the laws of the State and the Minnesota Joint Powers Act, as amended. The trust was established for the purpose of allowing Minnesota school districts to pool their investment funds to obtain a competitive investment yield, while maintaining liquidity and preserving capital. The credit rating for the MSDLAF is AAA. The Cooperative's investment in the MSDLAF and Broker money markets are equal to the value of pool shares.

As of June 30, 2022, the Cooperative had the following investments that are insured or registered, or securities held by the Cooperative or its agent in the Cooperative's name:

Types of Investments	Credit Quality/ Ratings (1)	Segmented Time Distribution (2)	Amount	Fair Value Measurement Using		
				Level 1	Level 2	Level 3
Pooled Investments at Amortized Costs						
Minnesota School District						
Max Class	N/A	under 1 year	\$ 1,694,825	\$ -	\$ -	\$ -
Minnesota School District						
Liquid Asset Fund	N/A	under 1 year	4,239,717	-	-	-
Cash/Money Market	N/A	under 1 year	76,201	-	-	-
Non-pooled Investments at Fair Value						
Government Agency Securities	N/A	under 1 year	388,595.00	388,595	-	-
Government Agency Securities	N/A	1 to 5 years	1,424,018.00	1,424,018	-	-
Negotiable certificates of deposit	AAA	under 1 year	742,000	-	742,000	-
Negotiable certificates of deposit	AAA	1 to 5 years	247,000	-	247,000	-
Negotiable certificates of deposit	N/A	under 1 year	483,358.00	-	483,358	-
Negotiable certificates of deposit	N/A	1 to 5 years	1,178,367.00	-	-	-
Total Investments			\$ 10,474,081	\$ 1,812,613	\$ 1,472,358	\$ -

(1) Ratings are provided by various credit rating agencies where applicable to indicate associated credit risk.

N/A indicates not applicable or available.

(2) Interest rate risk is disclosed using the segmented time distribution method.

Southeast Service Cooperative
Independent School District No. 921
Rochester, Minnesota
Notes to the Financial Statements
June 30, 2022

Note 2: Detailed Notes on All Funds (Continued)

A reconciliation of cash and temporary investments as shown on the statement of net position for the Cooperative follows:

Deposits	\$ 75,934
Investments	<u>10,474,081</u>
Total	10,550,015
Less fiduciary fund cash and temporary investments	<u>(13,652)</u>
Total cash	<u>\$ 10,536,363</u>
Cash and Temporary Investments	\$ 6,329,753
Cash Held by Fiscal Agent	<u>4,206,610</u>
Total	<u>\$ 10,536,363</u>

B. Capital Assets

Capital asset activity for the year ended June 30, 2022 was as follows:

	Restated Balance July 1, 2021	Additions	Deletions	Balance June 30, 2022
Business-type Activities				
Capital Assets not Being Depreciated/Amortized				
Land	\$ 535,500	\$ -	\$ -	\$ 535,500
Capital Assets Being Depreciated/Amortized				
Land improvements	497,705	-	-	497,705
Buildings	2,047,697	85,633	(20,039)	2,113,291
Equipment	639,162	61,342	-	700,504
Leased vehicles (intangible right to use asset)	132,482	-	-	132,482
Total Capital Assets Being Depreciated/Amortized	<u>3,317,046</u>	<u>146,975</u>	<u>(20,039)</u>	<u>3,443,982</u>
Less Accumulated Depreciation/Amortization for				
Land improvements	(217,763)	(24,885)	-	(242,648)
Buildings	(1,311,282)	(76,580)	20,039	(1,367,823)
Equipment	(520,610)	(62,527)	-	(583,137)
Leased vehicles (intangible right to use asset)	-	(46,034)	-	(46,034)
Total Accumulated Depreciation/Amortization	<u>(2,049,655)</u>	<u>(210,026)</u>	<u>20,039</u>	<u>(2,239,642)</u>
Total Capital Assets Being Depreciated/Amortized, Net	<u>1,267,391</u>	<u>(63,051)</u>	<u>-</u>	<u>1,204,340</u>
Business-type Activities Capital Assets, Net	<u>\$ 1,802,891</u>	<u>\$ (63,051)</u>	<u>\$ -</u>	<u>\$ 1,739,840</u>
Depreciation/Amortization expense was charged to business-type activities as follows:				
Member Services				<u>\$ 210,026</u>

Southeast Service Cooperative
Independent School District No. 921
Rochester, Minnesota
Notes to the Financial Statements
June 30, 2022

Note 2: Detailed Notes on All Funds (Continued)

C. Leases Payable

Lease agreements are summarized as follows:

Description	Total Lease Liability	Interest Rate	Issue Date	Payment Terms	Payment Amount	Balance at Year End
Vehicle Leases	\$ 132,482	4.52 - 5.08 %	varies	Varies	Varies	<u>\$ 88,222</u>

The Cooperative has a lease for seven Jeep Cherokees and two Nissan Rogues under a master lease agreement with Enterprise Fleet Management for five years. Interest rates on the vehicles varies between 5.08% and 4.52% , monthly lease payments vary from \$4,100 to \$6,205 depending on timing of sales and additions of new leases. The last lease expires August 2024.

D. Long-term Debt

Changes In Long-term Liabilities

Long-term liability activity for the year ended June 30, 2022 was as follows:

	Beginning Balance	Additions	Deductions	Ending Balance	Amounts Due Within One Year
Business-type Activities					
Other Liabilities					
Lease payable	\$ -	\$ 132,482	\$ (44,260)	\$ 88,222	\$ 46,007
Compensated absences payable	165,063	160,226	(142,363)	182,926	108,181
Total	<u>\$ 165,063</u>	<u>\$ 292,708</u>	<u>\$ (186,623)</u>	<u>\$ 271,148</u>	<u>\$ 154,188</u>

E. Unrestricted - Board Designated Net Position

Board designated unrestricted net position for the year ended June 30, 2022 is as follows:

	Member Services
Designated for Unemployment Fund	\$ 234,482

Southeast Service Cooperative
Independent School District No. 921
Rochester, Minnesota
Notes to the Financial Statements
June 30, 2022

Note 3: Defined Benefit Pension Plans Statewide

Substantially all employees of the Cooperative are required by state law to belong to pension plans administered by Teachers Retirement Association (TRA) or Public Employees Retirement Association (PERA), all of which are administered on a statewide basis.

Disclosures relating to these plans follow:

A. Teachers Retirement Association (TRA)

1. Plan Description

The Teachers Retirement Association (TRA) is an administrator of a multiple employer, cost-sharing, defined benefit retirement fund. TRA administers a Basic Plan (without Social Security coverage) and a Coordinated Plan (with Social Security coverage) in accordance with Minnesota statutes, chapters 354 and 356. TRA is a separate statutory entity and administered by a Board of Trustees. The Board consists of four active member, one retired member and three statutory officials.

Educators employed in Minnesota's public elementary and secondary school, charter schools, and certain other TRA-covered educational institutions maintained by the state are required to be TRA members (except those employed by St. Paul schools or Minnesota State colleges and universities). Educators first hired by Minnesota State may elect either TRA coverage or coverage through the Define Contribution Plan (DCR) administered by the State of Minnesota.

A. Teachers Retirement Association (TRA)

2. Benefits Provided

TRA provides retirement benefits as well as disability benefits to members and benefits to survivors upon death of eligible members. Benefits are established by Minnesota statute and vest after three years of service credit. The defined retirement benefits are based on a member's highest average salary for any five consecutive years of allowable service, age and a formula multiplier based on years of credit at termination of service.

Two methods are used to compute benefits for TRA's Coordinated and Basic Plan members. Members first employed before July 1, 1989 receive the greater of the Tier I or Tier II as described:

Tier I:	Step Rate Formula	Percentage
Basic	1st ten years of service	2.2 percent per year
	All years after	2.7 percent per year
Coordinated	First ten years if service years are prior to July 1, 2006	1.2 percent per year
	First ten years if service years are July 1, 2006 or after	1.4 percent per year
	All other years of service if service years are prior to July 1, 2006	1.7 percent per year
	All other years of service if service years are July 1, 2006 or after	1.9 percent per year

Southeast Service Cooperative
Independent School District No. 921
Rochester, Minnesota
Notes to the Financial Statements
June 30, 2022

Note 3: Defined Benefit Pension Plans Statewide (Continued)

With these provisions:

1. Normal retirement age is 65 with less than 30 years of allowable service and age 62 with 30 or more years of allowable service.
2. Three percent per year early retirement reduction factors for all years under normal retirement age.
3. Unreduced benefits for early retirement under a Rule-of-90 (age plus allowable service equals 90 or more).

or

Tier II: For years of service prior to July 1, 2006, a level formula of 1.7 percent per year for coordinated members and 2.7 percent per year for basic members. For years of service July 1, 2006 and after, a level formula of 1.9 percent per year for Coordinated members and 2.7 percent per year for Basic members applies. Beginning July 1, 2015, the early retirement reduction factors are based on rates established under Minnesota Statute. Smaller reductions, more favorable to the member, will be applied to individuals who reach age 62 and have 30 years or more of service credit.

Members first employed after June 30, 1989 receive only the Tier II calculation with a normal retirement age that is their retirement age for full Social Security retirement benefits, but not to exceed age 66.

Six different types of annuities are available to members upon retirement. The No Refund Life Plan is a lifetime annuity that ceases upon the death of the retiree - no survivor annuity is payable. A retiring member may also choose to provide survivor benefits to a designated beneficiary(ies) by selecting one of the five plans that have survivorship features. Vested members may also leave their contributions in the TRA Fund upon termination of service in order to qualify for a deferred annuity at retirement age. Any member terminating service is also eligible for a refund of their employee contributions plus interest.

The benefit provisions stated apply to active plan participants. Vested, terminated employees who are entitled to benefits but not yet receiving them are bound by the provisions in effect at the time they last terminated their public service.

3. Contribution Rate

Per Minnesota statutes, chapter 354 sets the contribution rates for employees and employers. Rates for each fiscal year were:

Plan	Ending June 30, 2020		Ending June 30, 2021		Ending June 30, 2022	
	Employee	Employer	Employee	Employer	Employee	Employer
Basic	11.00%	11.92%	11.00%	12.13%	11.00%	12.34%
Coordinated	7.50%	7.92%	7.50%	8.13%	7.50%	8.34%

The Cooperative's contributions to TRA for the years ending June 30, 2022, 2021 and 2020 were \$126,532, \$120,353 and \$102,977, respectively. The Cooperative's contributions were equal to the contractually required contributions for each year as set by Minnesota statute.

Southeast Service Cooperative
Independent School District No. 921
Rochester, Minnesota
Notes to the Financial Statements
June 30, 2022

Note 3: Defined Benefit Pension Plans Statewide (Continued)

The following is a reconciliation of employer contributions in TRA's fiscal year 2021 Comprehensive Annual Financial Report "Statement of Changes in Fiduciary Net Position" to the employer contributions used in Schedule of Employer and Non-Employer Pension Allocations.

Employer contributions reported in TRA's Annual Comprehensive Financial Report Statement of Changes in Fiduciary Net Position	\$ 448,829,000
Add employer contributions not related to future contribution efforts	379,000
Deduct TRA'S contributions not included in allocation	<u>(538,000)</u>
 Total employer contributions	 448,670,000
Total non-employer contributions	<u>37,840,000</u>
 Total contributions reported in schedule of employer and non-employer pension allocations	 <u><u>\$ 486,510,000</u></u>

Amounts reported in the allocation schedules may not precisely agree with financial statement amounts or actuarial valuations due to the number of decimal places used in the allocations. TRA has rounded percentage amounts to the nearest ten thousandths.

4. Actuarial Assumptions

The total pension liability in the June 30, 2021 actuarial valuation was determined using the following actuarial assumptions applied to all periods included in the measurement.

Key Methods and Assumptions Used in Valuation of Total Pension Liability

Actuarial information	
Valuation date	July 1, 2021
Experience study	June 30, 2021
	June 5, 2019 (demographic assumptions)
	November 6, 2017 (economic assumptions)
Actuarial cost method	Entry Age Normal
Actuarial assumptions	
Investment rate of return	7.00%
Price inflation	2.50%
Wage growth rate	2.85% before July 1, 2028 and 3.25% thereafter
Projected salary increase	2.85% to 8.85% before July 1, 2028 and 3.25 to 9.25% thereafter
Cost of living adjustment	1.0% for January 2020 through January 2023, then increasing by 0.1% each year up to 1.5% annually
Mortality assumption	
Pre-retirement	RP-2014 white collar employee table, male rates set back six years and female rates set back seven years. Generational projection uses the MP-2015 scale.
Post-retirement	RP-2014 white collar annuitant table, male rates set back three years and female rates set back three years, with further adjustments of the rates. Generational projection uses the MP-2015 scale.
Post-disability	RP-2014 disabled retiree mortality table, without adjustment.

Southeast Service Cooperative
Independent School District No. 921
Rochester, Minnesota
Notes to the Financial Statements
June 30, 2022

Note 3: Defined Benefit Pension Plans - Statewide (Continued)

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of geometric real rates of return for each major asset class are summarized in the following table:

Asset Class	Target Allocation	Long-term Expected Real Rate of Return
Domestic Equity	35.50 %	5.10 %
International Equity	17.50	5.30
Private Markets	25.00	5.90
Fixed Income	20.00	0.75
Unallocated Cash	2.00	-
Total	<u>100.00 %</u>	

The TRA actuary has determined the average of the expected remaining service lives of all members for fiscal year 2020 is 6.00 years. The "Difference Between Expected and Actual Experience", "Changes of Assumptions" and "Changes in Proportion" use the amortization period of 6.00 years in the schedule presented. The amortization period for "Net Difference Between Projected and Actual Investment Earnings on Pension Plan Investments" is five years as required by GASB 68.

Changes in actuarial assumptions since the 2020 valuation:

- The investment return assumption was changed from 7.5 percent to 7.00 percent

5. Discount Rate

The discount rate used to measure the total pension liability was 7.00 percent. The discount rate used to measure the TPL at the Prior Measurement Date was 7.50 percent. The projection of cash flows used to determine the discount rate assumed that employee contributions will be made at the fiscal year 2021 contribution rate, contributions from school districts will be made at contractually required rates (actuarially determined), and contributions from the state will be made at current statutorily required rates. Based on those assumptions, the pension plan's fiduciary net position was not projected to be depleted and, as a result, the Municipal Bond Index Rate was not used in the determination of the Single Equivalent Interest Rate (SEIR).

6. Net Pension Liability

At June 30, 2022, the Southeast Service Cooperative (the Cooperative) reported a liability of \$1,098,451 for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2021, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The Cooperative's proportion of the net pension liability was based on the Cooperative's contributions to TRA in relation to total system contributions including direct aid from the State of Minnesota, City of Minneapolis and Minneapolis School District. The Cooperative proportionate share was 0.0251 percent at the end of the measurement period and 0.0227 percent for the beginning of the year.

Southeast Service Cooperative
Independent School District No. 921
Rochester, Minnesota
Notes to the Financial Statements
June 30, 2022

Note 3: Defined Benefit Pension Plans - Statewide (Continued)

The pension liability amount reflected a reduction due to direct aid provided to TRA. The amount recognized by the Cooperative as its proportionate share of the net pension liability, the direct aid, and total portion of the net pension liability that was associated with the Cooperative were as follows:

Cooperative's Proportionate Share of Net Pension Liability	\$ 1,098,451
State's Proportionate Share of Net Pension Liability Associated With the Cooperative	92,584

For the year ended June 30, 2022, the Cooperative recognized pension expense of \$305,096. It also recognized \$1,037 as a decrease to pension expense for the support provided by direct aid.

On June 30, 2022, the Cooperative had deferred resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences Between Expected and Actual Economic Experience	\$ 27,357	\$ 24,819
Changes in Actuarial Assumptions	435,001	539,876
Net Difference Between Projected and Actual Earnings on Plan Investments	-	919,455
Changes in Proportion	321,304	2
Contributions to TRA Subsequent to the Measurement Date	126,532	-
Total	<u>\$ 910,194</u>	<u>\$ 1,484,152</u>

Deferred outflows of resources totaling \$126,532 related to pensions resulting from the Cooperative's contributions to TRA subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended June 30, 2023. Other deferred outflows of resources and deferred inflows of resources will be recognized in pension expense as follows:

2023	\$ (242,428)
2024	(214,614)
2025	(41,259)
2026	(129,912)
2027	(136,891)
Thereafter	64,614

Southeast Service Cooperative
Independent School District No. 921
Rochester, Minnesota
Notes to the Financial Statements
June 30, 2022

Note 3: Defined Benefit Pension Plans - Statewide (Continued)

7. Pension Liability Sensitivity

The following presents the net pension liability of TRA calculated using the discount rate of 7.00 percent, as well as what the net pension liability would be if it were calculated using a discount rate that is one percentage point lower (6.00 percent) or one percentage point higher (8.00 percent) than the current rate.

Cooperative proportionate share of NPL		
1 Percent Decrease (6.00%)	Current (7.00%)	1 Percent Increase (8.00%)
\$ 2,218,925	\$ 1,098,451	\$ 179,573

The Cooperative's proportion of the net pension liability was based on the employer contributions to TRA in relation to TRA's total employer contributions including direct aid contributions from the State of Minnesota, City of Minneapolis and Minneapolis School District.

8. Pension Plan Fiduciary Net Position

Detailed information about the plan's fiduciary net position is available in a separately-issued TRA financial report. That report can be obtained at www.MinnesotaTRA.org, by writing to TRA at 60 Empire Drive, Suite 400, St. Paul, MN, 55103-4000; or by calling (651-296-2409 or 800-657-3669).

B. Public Employees Retirement Association (PERA)

1. Plan Description

The Cooperative participates in the following defined benefit pension plans administered by the Public Employees Retirement Association (PERA). PERA's defined benefit pension plans are established and administered in accordance with *Minnesota statutes*, chapters 353 and 356. PERA's defined benefit pension plans are tax qualified plans under Section 401 (a) of the Internal Revenue Code.

General Employees Retirement Plan

All full-time and certain part-time employees of the Cooperative are covered by the General Employees Plan. General Employees Plan members belong to the Coordinated Plan. Coordinated Plan members are covered by Social Security.

2. Benefits Provided

PERA provides retirement, disability and death benefits. Benefit provisions are established by state statute and can only be modified by the state legislature. Vested, terminated employees who are entitled to benefits but are not receiving them yet are bound by the provisions in effect at the time they last terminated their public service.

Southeast Service Cooperative
Independent School District No. 921
Rochester, Minnesota
Notes to the Financial Statements
June 30, 2022

Note 3: Defined Benefit Pension Plans - Statewide (Continued)

General Employee Plan Benefits

General Employees Plan benefits are based on a member's highest average salary for any five successive years of allowable service, age, and years of credit at termination of service. Two methods are used to compute benefits for PERA's Coordinated Plan members. Members hired prior to July 1, 1989 receive the higher of Method 1 or Method 2 formulas. Only Method 2 is used for members hired after June 30, 1989. Under Method 1, the accrual rate for Coordinated members is 1.2 percent of average salary for each of the first 10 years of service and 1.7 percent of average salary for each additional year. Under Method 2, the accrual rate for Coordinated members is 1.7 percent for average salary for all years of service. For members hired prior to July 1, 1989 a full annuity is available when age plus years of service equal 90 and normal retirement age is 65. For members hired on or after July 1, 1989 normal retirement age is the age for unreduced Social Security benefits capped at 66.

Benefit increases are provided to benefit recipients each January. The postretirement increase is equal to 50 percent of the cost-of-living adjustment (COLA) announced by the SSA, with a minimum increase of at least 1 percent and a maximum of 1.5 percent. Recipients that have been receiving the annuity or benefit for at least a full year as of the June 30 before the effective date of the increase will receive the full increase. Recipients receiving the annuity or benefit for at least one month but less than a full year as of the June 30 before the effective date of the increase will receive a reduced prorated increase. For members retiring on January 1, 2024, or later, the increase will be delayed until normal retirement age (age 65 if hired prior to July 1, 1989, or age 66 for individuals hired on or after July 1, 1989). Members retiring under Rule of 90 are exempt from the delay to normal retirement.

3. Contributions

Minnesota statutes chapter 353 sets the rates for employer and employee contributions. Contribution rates can only be modified by the state Legislature.

General Employees Fund Contributions

Coordinated Plan members were required to contribute 6.50 percent of their annual covered salary in fiscal year 2021 and the Cooperative was required to contribute 7.50 percent for Coordinated Plan members. The Cooperative's contributions to the General Employees Fund for the years ending June 30, 2022, 2021 and 2020 were \$80,971, \$69,888 and \$73,493, respectively. The Cooperative's contributions were equal to the contractually required contributions for each year as set by state statute.

4. Pension Costs

General Employee Fund Plan Pension Costs

At June 30, 2022, the Cooperative reported a liability of \$550,888 for its proportionate share of the General Employee Fund's net pension liability. The Cooperative's net pension liability reflected a reduction due to the State of Minnesota's contribution of \$16 million. The State of Minnesota is considered a non-employer contributing entity and the State's contribution meets the definition of a special funding situation. The State of Minnesota's proportionate share of the net pension liability associated with the Cooperative totaled \$16,831. The net pension liability was measured as of June 30, 2022, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The Cooperative's proportionate share of the net pension liability was based on the Cooperative's contributions received by PERA during the measurement period for employer payroll paid dates from July 1, 2020 through June 30, 2021, relative to the total employer contributions received from all of PERA's participating employers. At June 30, 2022, the Cooperative's proportion was 0.0129 percent which was a decrease of 0.0008 percent from its proportion measured as of June 30, 2021.

Southeast Service Cooperative
Independent School District No. 921
Rochester, Minnesota
Notes to the Financial Statements
June 30, 2022

Note 3: Defined Benefit Pension Plans - Statewide (Continued)

Cooperative's Proportionate Share of Net Pension Liability	\$ 550,888
State of Minnesota's proportionate share of the net pension liability associated with the Cooperative	16,831
Total	<u>\$ 567,719</u>

For the year ended June 30, 2022, the Cooperative recognized negative pension expense of \$68,765 for its proportionate share of the General Employees Plan's pension expense. In addition, the Cooperative recognized an additional \$1,358 as pension expense (and grant revenue) for its proportionate share of the State of Minnesota's contribution of \$16 million to the General Employees Fund.

At June 30, 2022, the Cooperative reported its proportionate share of General Employees Plan's deferred outflows of resources and deferred inflows of resources, related to pension from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences Between Expected and Actual Economic Experience	\$ 3,228	\$ 16,980
Changes in Actuarial Assumptions	336,360	12,522
Net Difference Between Projected and Actual Earnings on Plan Investments	-	475,001
Changes in Proportion	43,429	26,448
Contributions to GERP Subsequent to the Measurement Date	80,971	-
Total	<u>\$ 463,988</u>	<u>\$ 530,951</u>

The \$80,971 reported as deferred outflows of resources related to pensions resulting from the Cooperative's contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended June 30, 2023. Other amounts reported as deferred outflows and inflows of resources related to pensions will be recognized in pension expense as follows:

2023	\$ (28,896)
2024	14,229
2025	(3,132)
2026	(130,135)

5. Actuarial Assumptions

The total pension liability in the June 30, 2022 actuarial valuation was determined using an individual entry-age normal actuarial cost method and the following actuarial assumptions:

Inflation	2.25% per year
Active Member Payroll Growth	3.00% per year
Investment Rate of Return	7.50%

Southeast Service Cooperative
Independent School District No. 921
Rochester, Minnesota
Notes to the Financial Statements
June 30, 2022

Note 3: Defined Benefit Pension Plans - Statewide (Continued)

The total pension liability in the June 30, 2022, actuarial valuation was determined using an individual entry-age normal actuarial cost method. The long-term rate of return on pension plan investments used in the determination of the total liability is 6.5 percent. This assumption is based on a review of inflation and investments return assumptions from a number of national investment consulting firms. The review provided a range of return investment return rates deemed to be reasonable by the actuary. An investment return of 6.5 percent was deemed to be within that range of reasonableness for financial reporting purposes.

Inflation is assumed to be 2.25 percent for the General Employees Plan. Benefit increases after retirement are assumed to be 1.25 percent for the General Employees Plan.

Salary growth assumptions in the General Employees Plan range in annual increments from 10.25 percent after one year of service to 3.0 percent after 29 years of service and 6.0 percent per year thereafter. Mortality rates for the General Employees Plan are based on the Pub-2010 General Employee Mortality Table. The table is adjusted slightly to fit PERA's experience.

Actuarial assumptions used in the June 30, 2022 valuation were based on the results of actuarial experience studies. The most recent four-year experience study in the General Employees Plan was completed in 2019. The assumption changes were adopted by the Board and become effective with the July 1, 2020 actuarial valuation. The most recent four-year experience study for the Police and Fire Plan was completed in 2020 were adopted by the Board and became effective with the July 1, 2021 actuarial valuation.

The following changes in actuarial assumptions and plan provisions occurred in 2022:

General Employees Fund

Changes in Actuarial Assumptions:

- The investment return and single discount rates were changed from 7.50 percent to 6.50 percent, for financial reporting purposes.
- The mortality improvement scale was changed from Scale MP-2019 to Scale MP-2020.

Changes in Plan Provisions:

- There were no changes in plan provisions since the previous valuation.

Southeast Service Cooperative
Independent School District No. 921
Rochester, Minnesota
Notes to the Financial Statements
June 30, 2022

Note 3: Defined Benefit Pension Plans - Statewide (Continued)

The State Board of Investment, which manages the investments of PERA, prepares an analysis of the reasonableness on a regular basis of the long-term expected rate of return using a building-block method in which best-estimate ranges of expected future rates of return are developed for each major asset class. These ranges are combined to produce an expected long-term rate of return by weighting the expected future rates of return by the target asset allocation percentages. The target allocation and best estimates of geometric real rates of return for each major asset class are summarized in the following table:

Asset Class	Target Allocation	Long-term Expected Real Rate of Return
Domestic Equity	33.50 %	5.10 %
Alternative Assets (Private Markets)	25.00	5.90
Bonds (Fixed Income)	25.00	0.75
International Equity	16.50	5.30
Total	<u>100.00 %</u>	

6. Discount Rate

The discount rate used to measure the total pension liability in 2022 was 6.50 percent. The projection of cash flows used to determine the discount rate assumed that contributions from plan members and employers will be made at rates set in Minnesota Statutes. Based on these assumptions, the fiduciary net position of the General Employees Fund was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

7. Pension Liability Sensitivity

The following presents the Cooperative's proportionate share of the net pension liability for all plans it participates in, calculated using the discount rate disclosed in the preceding paragraph, as well as what the Cooperative's proportionate share of the net pension liability would be if it were calculated using a discount rate one percentage point lower or one percentage point higher than the current discount rate:

Cooperative Proportionate Share of NPL		
1 Percent Decrease (5.50%)	Current (6.50%)	1 Percent Increase (7.50%)
\$ 1,316,383	\$ 550,888	\$ 413,038

8. Pension Plan Fiduciary Net Position

Detailed information about each pension plan's fiduciary net position is available in a separately-issued PERA financial report that includes financial statements and required supplementary information. That report may be obtained on the Internet at www.mnpera.org.

Southeast Service Cooperative
Independent School District No. 921
Rochester, Minnesota
Notes to the Financial Statements
June 30, 2022

Note 4: Postemployment Benefits Other Than Pensions

A. Plan Description

The Cooperative operates a single-employer retiree benefit plan ("the Plan") that provides health, life and dental insurance to eligible employees and their families through the Cooperative's health insurance plan. The full cost of the benefits is covered by the plan. Benefit and eligibility provisions are established through negotiations between the Cooperative. The Cooperative provides benefits to active employees, but does not contribute towards retirees on the Plan. The Plan does not issue a publicly available report.

At June 30, 2022, the following employees were covered by the benefit terms:

Active Plan Members

33

B. Funding Policy

The Cooperative contributes a predetermined portion of the cost of current-year premiums for eligible retired plan members and their spouses based on the employment contract in effect at the time of retirement. For the year ended June 30, 2022, the Cooperative's average contribution rate was 2.51 percent of covered-employee payroll. For the year 2022, implicit contributions totaled \$600.

C. Actuarial Methods and Assumptions

The Cooperative's total OPEB liability of \$67,041 was measured as of July 1, 2021.

The total OPEB liability in the July 1, 2021 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement, unless otherwise specified:

Discount Rate	2.10%
20-year Municipal Bond Yield	2.10%
Inflation Rate	2.00%
Salary Increases	3.00%
Medical Trend Rate	6.50% as of July 1, 2021 grading to 5.00% over 6 years

The discount rate used to measure the total OPEB liability was 2.10 percent. Since the plan is not funded by an irrevocable trust, the discount rate is equal to the 20-Year Municipal Bond Yield.

Mortality rates were based on the Pub-2010 Public Retirement Plans Headcount-Weighted Mortality Tables (General, Teachers) with MP-2020 Generational Improvement Scale.

The actuarial assumptions used in the July 1, 2021 valuation were based on input from a variety of published sources of historical and projected future financial data. Each assumption was reviewed for reasonableness with the source information as well as for consistency with the other economic assumptions.

Southeast Service Cooperative
Independent School District No. 921
Rochester, Minnesota
Notes to the Financial Statements
June 30, 2022

Note 4: Postemployment Benefits Other Than Pensions (Continued)

D. Changes in the Total OPEB Liability

	Total OPEB Liability (a)
Balances at June 30, 2021	\$ 75,638
Changes for the Year:	
Service cost	14,531
Interest	2,778
Assumption changes	(9,611)
Differences between expected and actual experience	(15,179)
Benefit payments	(1,116)
Net Changes	(8,597)
Balances at June 30, 2022	\$ 67,041

Since the prior measurement date, there were no changes in assumptions or benefit terms.

E. Sensitivity of the Total OPEB Liability

The following presents the total OPEB liability of the Cooperative, as well as what the Cooperative's total OPEB liability would be if it were calculated using a discount rate that is 1-percentage point lower (1.10 percent) or 1-percentage-point higher (3.10 percent) than the current discount rate:

1 Percent Decrease (1.10%)	Current (2.10%)	1 Percent Increase (3.10%)
\$ 71,246	\$ 67,041	\$ 62,982

The following presents the total OPEB liability of the Cooperative, as well as what the Cooperative's total OPEB liability would be if it were calculated using a Healthcare Cost Trend Rate that is 1-percentage point lower (5.50 percent decreasing to 4.00 percent) or 1-percentage-point higher (7.50 percent decreasing to 6.00 percent) than the current Healthcare Cost Trend Rate:

1 Percent Decrease (5.50% decreasing to 4.00%)	Healthcare Cost Trend Rates (6.50% decreasing to 5.00%)	1 Percent Increase (7.50% decreasing to 6.00%)
\$ 59,133	\$ 67,041	\$ 76,332

Southeast Service Cooperative
Independent School District No. 921
Rochester, Minnesota
Notes to the Financial Statements
June 30, 2022

Note 4: Postemployment Benefits Other Than Pensions (Continued)

F. OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

For the year ended June 30, 2022, the Cooperative recognized OPEB expense of \$11,656. At June 30, 2022, the Cooperative reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences Between Expected and Actual Experience	\$ -	\$ 18,103
Changes in Actuarial Assumptions	-	9,439
Contributions to OPEB Subsequent to the Measurement Date	600	-
Total	<u>\$ 600</u>	<u>\$ 27,542</u>

Deferred outflows of resources totaling \$600 related to OPEB resulting from the Cooperatives contributions to the plan subsequent to the measurement date will be recognized as a reduction of the OPEB liability in the year ended June 30, 2023.

Note 5: Commitment

The Cooperative continues to bear a 10 percent risk liability for member's claims in the insurance pools. The Cooperative must use insurance reserves to pay for any negative settlements. The Cooperative's insurance reserve is now \$13,906,152 which exceeds the 10 percent claims loss. The maximum loss based on this year's claims would be \$4,952,764 (\$49,527,641 X 10 percent).

Note 6: Joint Powers Agreement

Minnesota Services Cooperative (MSC - hereafter referred to as "the Agency") was established under a joint and cooperative agreement between Southeast Service Cooperative, Northwest Service Cooperative, Lakes Country Service Cooperative, Southwest/West Central Service Cooperative, Resource, Training and Solutions, Northeast Service Cooperative, South Central Service Cooperative and Metropolitan Educational Cooperative Service Unit (Metro ECSU) and Sourcewell. The general purpose of the Agency is to analyze and identify service opportunities and needs for the participating members as well as facilitate the creation and delivery of the determined programs.

The Agency's fiscal year runs from July 1 to June 30. The governing body of the Agency is made up of individuals from the member cooperatives. An annual budget is presented to and approved by the Board of Directors. Funds may be expended by the Board of Directors or the Executive Council in accordance with established laws and based on budget amounts.

In the event of dissolution of the Agency, assets and liabilities shall be divided among all members. An investment in joint venture is not recorded for MSC because there is no known or explicit method for dividing up the assets and liabilities of MSC in the event of dissolution. We cannot reasonably estimate the Cooperative's portion of MSC.

Southeast Service Cooperative
Independent School District No. 921
Rochester, Minnesota
Notes to the Financial Statements
June 30, 2022

Note 6: Joint Powers Agreement (Continued)

In August 2017, the Cooperative agreed, along with six other cooperatives throughout the state of Minnesota, to establish a new joint powers entity. The purpose of this agreement is to permit the parties to establish a statewide joint powers entity with enumerated decision-making powers over regional health insurance pools, to purchase and hold a statewide stop-loss insurance policy at higher attachment points for lower fees, to permit limited commingling of Program Funds in a statewide reserve to permit stop loss insurance pooling at lower attachment points for members in regional health insurance pools, and to enter into statewide contracts with third party administrators, employees, consultants, actuaries, attorneys, lobbyists and other vendors. The board shall be comprised of two board members from each party to the agreement. One board member from each party shall be a current sitting member of that party's board of directors, and shall be appointed by the party's board of directors. The second board member shall be the then current Executive Director of that party and shall service in an ex-officio non-voting capacity.

During fiscal year 2021 the MHC amended their joint powers agreement to include a Small Employer Pool that commingles program funds across regional insurance pools to the extent authorized by the MHC Board of Directors into a statewide pool. The risk for this pool is with MHC with an intent to remain as one pool in the future. The Joint Venture Equity share for SSC is based on the number of regional contracts.

The premium plan year-end is June 30 for the small group pool, premium and claims activity is reported using a June 30 year-end. As of June 30, 2022, there is a remaining investment in joint venture of \$0.

Note 7: Other Information

Risk Management

The Cooperative is exposed to various risks of loss related to torts: theft of, damage to and destruction of assets; errors and omissions; injuries to employees; and natural disasters for which the Cooperative carries commercial insurance. Settled claims have not exceeded this commercial coverage in any of the past three fiscal years.

Liabilities are reported when it is probable that a loss has occurred and the amount of the loss can be reasonably estimated. Liabilities, if any, include an amount for claims that have been incurred but not reported (IBNR). The Cooperative's management is not aware of any incurred but not reported claims.

Southeast Minnesota Network Collaborative

Southeast Service Cooperative serves as a fiscal host for the Southeast Minnesota Network Collaborative (SEMNET). SEMNET is a group of Members that instituted a joint power agreement to develop and implement advanced telecommunications services.

MASA-Region I

Southeast Service Cooperative began serving as the fiscal host for MASA Region 1 July 1, 2020. MASA Region 1 is a group of regional superintendents from southeast Minnesota who are individual members of the statewide organization Minnesota Association of School Administrators (MASA). The regional funds are used for educational purposes for school leaders.

Southeast Service Cooperative
Independent School District No. 921
Rochester, Minnesota
Notes to the Financial Statements
June 30, 2022

Note 8: Change in Accounting Principles

For fiscal year 2022, the District/Charter School implemented Governmental Accounting Standards Board (GASB) Statement No. 87, Leases. GASB Statement No. 87 enhances the relevance and consistency of information of the government's leasing activities. It establishes requirements for lease accounting based on the principle that leases are financings of the right to use an underlying asset. A lessee is required to recognize a lease liability and an intangible right to use lease asset, and a lessor is required to recognize a lease receivable and a deferred inflow of resources. These changes were incorporated in the District's/Charter School's 2022 financial statements. The District's/Charter School's recognition of the beginning balances related to the lease liability and the intangible right to use lease asset were equal balances and had no effect on the beginning net position of the Governmental Activities.

Note 9: COVID-19

On January 30, 2020, the World Health Organization ("WHO") announced a global health emergency because of a new strain of coronavirus ("COVID-19") and the risks to the international community as virus spreads globally. On March 11, 2020, the WHO classified the COVID-19 outbreak as a pandemic, based on the rapid increase in exposure globally. In response to the pandemic, the State of Minnesota has issued stay-at-home orders and other measures aimed at slowing the spread of the coronavirus.

The full impact of the COVID-19 outbreak continues to evolve as of the date of this report. Due to the rapid development and fluidity of this situation, the Cooperative cannot determine the ultimate impact that the COVID-19 pandemic will have on its financial condition, liquidity, and future revenue collection, and therefore any prediction as to the ultimate impact on the Cooperative's financial condition, liquidity, and future results of its revenue collections is uncertain.

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REQUIRED SUPPLEMENTARY
INFORMATION

SOUTHEAST SERVICE COOPERATIVE
INDEPENDENT SCHOOL DISTRICT NO. 921
ROCHESTER, MINNESOTA

FOR THE YEAR ENDED
JUNE 30, 2022

Southeast Service Cooperative
Independent School District No. 921
Rochester, Minnesota
Required Supplementary Information
For the Year Ended June 30, 2022

Schedule of Employer's Share of TRA Net Pension Liability

Fiscal Year Ending	Cooperative's Proportion of the Net Pension Liability	Cooperative's Proportionate Share of the Net Pension Liability (a)	State's Proportionate Share of the Net Pension Liability with the Cooperative (b)	Total (a+b)	Cooperative's Covered Payroll (c)	Cooperative's Proportionate Share of the Net Pension Liability as a Percentage of Covered Payroll (a/c)	Plan Fiduciary Net Position as a Percentage of the Total Pension Liability
06/30/21	0.0251 %	\$ 1,098,451	\$ 92,584	1,191,035	\$ 1,480,357	74.2 %	86.6 %
06/30/20	0.0227	1,677,106	140,533	1,817,639	1,300,215	129.0	75.5
06/30/19	0.0182	1,160,072	102,608	1,262,680	1,017,024	114.1	78.2
06/30/18	0.0137	858,543	80,915	939,458	755,195	113.7	78.1
06/30/17	0.0122	2,435,341	235,780	2,671,121	655,973	371.3	51.6
06/30/16	0.0143	3,410,891	341,595	3,752,486	744,107	458.4	44.9
06/30/15	0.0144	890,782	109,491	1,000,273	756,173	117.8	76.8
06/30/14	0.0124	571,383	40,280	611,663	568,129	100.6	81.1

Note: Schedule is intended to show 10-year trend. Additional years will be reported as they become available.

Schedule of Employer's TRA Contributions

Fiscal Year Ending	Statutorily Required Contribution (a)	Contributions in Relation to the Statutorily Required Contribution (b)	Contribution Deficiency (Excess) (a-b)	Cooperative's Covered Payroll (c)	Contributions as a Percentage of Covered Payroll (b/c)
06/30/22	\$ 126,532	\$ 126,532	\$ -	\$ 1,517,170	8.34 %
06/30/21	120,353	120,353	-	1,480,357	8.13
06/30/20	102,977	102,977	-	1,300,215	7.92
06/30/19	78,413	78,413	-	1,017,024	7.71
06/30/18	56,640	56,640	-	755,195	7.50
06/30/17	49,198	49,198	-	655,973	7.50
06/30/16	55,808	55,808	-	744,107	7.50
06/30/15	56,713	56,713	-	756,173	7.50

Note: Schedule is intended to show 10-year trend. Additional years will be reported as they become available.

Southeast Service Cooperative
Independent School District No. 921
Rochester, Minnesota
Required Supplementary Information (Continued)
For the Year Ended June 30, 2022

Notes to the Required Supplementary Information - TRA

Changes in Actuarial Assumptions

2021 - The investment return assumption was changed from 7.50 percent to 7.00 percent

2020 - Assumed termination rates were changed to more closely reflect actual experience. The pre-retirement mortality assumption was changed to RP-2014 white collar employee table, male rates set back five years and female rates set back seven years. Generational projection uses the MP-2015 scale. Assumed form of annuity election proportions were changed to more closely reflect actual experience for female retirees.

2019 - None

2018 - The mortality projection scale was changed from MP-2015 to MP-2017. The assumed benefit increase was changed from 1.00 percent per year through 2044 and 2.50 percent per year thereafter to 1.25 percent per year.

2017 - The Combined Service Annuity (CSA) loads were changed from 0.8 percent for active members and 60 percent for vested and non-vested deferred members. The revised CSA loads are now 0.0 percent for active member liability, 15.0 percent for vested deferred member liability and 3.0 percent for non-vested deferred member liability. The assumed post-retirement benefit increase rate was changed from 1.0 percent per year for all years to 1.0 percent per year through 2044 and 2.5 percent per year thereafter.

2016 - The assumed post-retirement benefit increase rate was changed from 1.0 percent per year through 2035 and 2.5 percent per year thereafter to 1.0 percent per year for all future years. The assumed investment return was changed from 7.9 percent to 7.5 percent. The single discount rate was changed from 7.9 percent to 7.5 percent. Other assumptions were changed pursuant to the experience study dated June 30, 2015. The assumed future salary increases, payroll growth and inflation were decreased by 0.25 percent to 3.25 percent for payroll growth and 2.50 percent for inflation.

2015 - The assumed post-retirement benefit increase rate was changed from 1.0 percent per year through 2030 and 2.5 percent per year thereafter to 1.0 percent per year through 2035 and 2.5 percent per year thereafter.

2014 - The cost of living adjustment was assumed to increase from 2.0 percent annually to 2.5 percent annually on July 1, 2034.

Southeast Service Cooperative
Independent School District No. 921
Rochester, Minnesota
Required Supplementary Information (Continued)
For the Year Ended June 30, 2022

Notes to the Required Supplementary Information – TRA(Continued)

Changes in Plan Provisions

2021 - None

2020 - None

2019 - None

2018 - The 2018 Omnibus Pension Bill contained a number of changes:

- The COLA was reduced from 2.0% each January 1 to 1.0%, effective January 1, 2019. Beginning January 1, 2024, the COLA will increase 0.1% each year until reaching the ultimate rate of 1.5% in January 1, 2028.
- Beginning July 1, 2024, eligibility for the first COLA changes to normal retirement age (age 65 to 66, depending on date of birth). However, members who retire under Rule of 90 and members who are at least age 62 with 30 years of service credit are exempt.
- The COLA trigger provision, which would have increased the COLA to 2.5% if the funded ratio was at least 90% for two consecutive years, was eliminated.
- Augmentation in the early retirement reduction factors is phased out over a five-year period beginning July 1, 2019 and ending June 30, 2024 (this reduces early retirement benefits). Members who retire and are at least age 62 with 30 years of service are exempt.
- Augmentation on deferred benefits will be reduced to zero percent beginning July 1, 2019. Interest payable on refunds to members was reduced from 4.0% to 3.0%, effective July 1, 2018. Interest due on payments and purchases from members, employers is reduced from 8.5% to 7.5%, effective July 1, 2018.
- The employer contribution rate is increased each July 1 over the next 6 years, (7.71% in 2018, 7.92% in 2019, 8.13% in 2020, 8.34% in 2021, 8.55% in 2022, 8.75% in 2023). In addition, the employee contribution rate will increase from 7.50% to 7.75% on July 1, 2023. The state provides funding for the higher employer contribution rate through an adjustment in the school aid formula.

2017 – None

2016 – None

2015 - On June 30, 2015, the Duluth Teachers Retirement Fund Association was merged into TRA. This also resulted in a state-provided contribution stream of \$14.377 million until the System becomes fully funded.

2014 - The increase in the post-retirement benefit adjustment (COLA) will be made once the plan is 90% funded (on a market value basis) in two consecutive years, rather than just one year.

Southeast Service Cooperative
Independent School District No. 921
Rochester, Minnesota
Required Supplementary Information (Continued)
For the Year Ended June 30, 2022

Schedule of Employer's Share of PERA Net Pension Liability

Fiscal Year Ending	Cooperative's Proportion of the Net Pension Liability	Cooperative's Proportionate Share of the Net Pension Liability (a)	State's Proportionate Share of the Net Pension Liability Associated with the Cooperative (b)	Total (a+b)	Cooperative's Covered Payroll (c)	Cooperative's Proportionate Share of the Net Pension Liability as a Percentage of Covered Payroll (a/c)	Plan Fiduciary Net Position as a Percentage of the Total Pension Liability
06/30/21	0.0129 %	\$ 550,888	\$ 16,831	\$ 567,719	\$ 931,840	59.1 %	87.0 %
06/30/20	0.0137	821,378	21,166	842,544	979,913	83.8	89.5
06/30/19	0.0123	680,039	21,166	701,205	873,878	77.8	80.2
06/30/18	0.0140	776,663	25,372	802,035	939,261	82.7	79.5
06/30/17	0.0148	944,822	11,884	956,706	953,739	99.1	75.9
06/30/16	0.0145	1,177,328	15,387	1,192,715	900,093	130.8	68.9
06/30/15	0.0119	616,720	-	616,720	685,653	89.9	78.2
06/30/14	0.0131	615,372	-	615,372	686,841	89.6	78.7

Note: Schedule is intended to show 10-year trend. Additional years will be reported as they become available.

Schedule of Employer's PERA Contributions

Fiscal Year Ending	Statutorily Required Contribution (a)	Contributions in Relation to the Statutorily Required Contribution (b)	Contribution Deficiency (Excess) (a-b)	Cooperative's Covered Payroll (c)	Contributions as a Percentage of Covered Payroll (b/c)
06/30/22	\$ 80,971	\$ 80,971	\$ -	\$ 1,079,613	7.5 %
06/30/21	69,888	69,888	-	931,840	7.5
06/30/20	73,493	73,493	-	979,913	7.5
06/30/19	65,541	65,541	-	873,878	7.5
06/30/18	70,445	70,445	-	939,261	7.5
06/30/17	71,530	71,530	-	953,739	7.5
06/30/16	67,507	67,507	-	900,093	7.5
06/30/15	51,424	51,424	-	685,653	7.5

Note: Schedule is intended to show 10-year trend. Additional years will be reported as they become available.

Southeast Service Cooperative
Independent School District No. 921
Rochester, Minnesota
Required Supplementary Information
For the Year Ended June 30, 2022

Notes to the Required Supplementary Information - PERA

Changes in Actuarial Assumptions

2021- The investment return and single discount rates were changed from 7.50 percent to 6.50 percent, for financial reporting purposes. The mortality improvement scale was changed from Scale MP-2019 to Scale MP-2020.

2020 - The price inflation assumption was decreased from 2.50% to 2.25%. The payroll growth assumption was decreased from 3.25% to 3.00%. Assumed salary increase rates were changed as recommended in the June 30, 2019 experience study. The net effect is assumed rates that average 0.25% less than previous rates. Assumed rates of retirement were changed as recommended in the June 30, 2019 experience study. The changes result in more unreduced (normal) retirements and slightly fewer Rule of 90 and early retirements. Assumed rates of termination were changed as recommended in the June 30, 2019 experience study. The new rates are based on service and are generally lower than the previous rates for years 2-5 and slightly higher thereafter. Assumed rates of disability were changed as recommended in the June 30, 2019 experience study. The change results in fewer predicted disability retirements for males and females. The base mortality table for healthy annuitants and employees was changed from the RP-2014 table to the Pub-2010 General Mortality table, with adjustments. The base mortality table for disabled annuitants was changed from the RP-2014 disabled annuitant mortality table to the PUB-2010 General/Teacher disabled annuitant mortality table, with adjustments. The mortality improvement scale was changed from Scale MP-2018 to Scale MP-2019. The assumed spouse age difference was changed from two years older for females to one year older. The assumed number of married male new retirees electing the 100% Joint & Survivor option changed from 35% to 45%. The assumed number of married female new retirees electing the 100% Joint & Survivor option changed from 15% to 30%. The corresponding number of married new retirees electing the Life annuity option was adjusted accordingly.

2019 - The mortality projection scale was changed from MP-2017 to MP-2018.

2018 - The mortality projection scale was changed from MP-2015 to MP-2017. The assumed benefit increase was changed from 1.00 percent per year through 2044 and 2.50 percent per year thereafter to 1.25 percent per year.

2017 - The Combined Service Annuity (CSA) loads were changed from 0.8 percent for active members and 60 percent for vested and non-vested deferred members. The revised CSA loads are now 0.0 percent for active member liability, 15.0 percent for vested deferred member liability and 3.0 percent for non-vested deferred member liability. The assumed post-retirement benefit increase rate was changed from 1.0 percent per year for all years to 1.0 percent per year through 2044 and 2.5 percent per year thereafter.

2016 - The assumed post-retirement benefit increase rate was changed from 1.0 percent per year through 2035 and 2.5 percent per year thereafter to 1.0 percent per year for all future years. The assumed investment return was changed from 7.9 percent to 7.5 percent. The single discount rate was changed from 7.9 percent to 7.5 percent. Other assumptions were changed pursuant to the experience study dated June 30, 2015. The assumed future salary increases, payroll growth and inflation were decreased by 0.25 percent to 3.25 percent for payroll growth and 2.50 percent for inflation.

2015 - The assumed post-retirement benefit increase rate was changed from 1.0 percent per year through 2030 and 2.5 percent per year thereafter to 1.0 percent per year through 2035 and 2.5 percent per year thereafter.

Southeast Service Cooperative
Independent School District No. 921
Rochester, Minnesota
Required Supplementary Information
For the Year Ended June 30, 2022

Notes to the Required Supplementary Information – PERA (Continued)

Changes in Plan Provisions

2021 - There were no changes in plan provisions since the previous valuation.

2020 - Augmentation for current privatized members was reduced to 2.0% for the period July 1, 2020 through December 31, 2023 and 0.0% after. Augmentation was eliminated for privatizations occurring after June 30, 2020.

2019 - The employer supplemental contribution was changed prospectively, decreasing from \$31.0 million to \$21.0 million per year. The state's special funding contribution was changed prospectively, requiring \$16.0 million due per year through 2031.

2018 - The augmentation adjustment in early retirement factors is eliminated over a five-year period starting July 1, 2019, resulting in actuarial equivalence after June 30, 2024. Interest credited on member contributions decreased from 4.00 percent to 3.00 percent, beginning July 1, 2018. Deferred augmentation was changed to 0.00 percent, effective January 1, 2019. Augmentation that has already accrued for deferred members will still apply. Contribution stabilizer provisions were repealed. Postretirement benefit increases were changed from 1.00 percent per year with a provision to increase to 2.50 percent upon attainment of 90.00 percent funding ratio to 50.00 percent of the Social Security Cost of Living Adjustment, not less than 1.00 percent and not more than 1.50 percent, beginning January 1, 2019. For retirements on or after January 1, 2024, the first benefit increase is delayed until the retiree reaches normal retirement age; does not apply to Rule of 90 retirees, disability benefit recipients, or survivors. Actuarial equivalent factors were updated to reflect revised mortality and interest assumptions.

2017 - The State's contribution for the Minneapolis Employees Retirement Fund equals \$16,000,000 in 2017 and 2018, and \$6,000,000 thereafter. The Employer Supplemental Contribution for the Minneapolis Employees Retirement Fund changed from \$21,000,000 to \$31,000,000 in calendar years 2019 to 2031. The state's contribution changed from \$16,000,000 to \$6,000,000 in calendar years 2019 to 2031.

2016 – None

2015 - On January 1, 2015, the Minneapolis Employees Retirement Fund was merged into the General Employees Fund, which increased the total pension liability by \$1.1 billion and increased the fiduciary plan net position by \$892 million. Upon consolidation, state and employer contributions were revised.

Southeast Service Cooperative
Independent School District No. 921
Rochester, Minnesota
Required Supplementary Information (Continued)
For the Year Ended June 30, 2022

Schedule of Changes in the Cooperative's Net OPEB Liability and Related Ratios

	2022	2021	2020
Total OPEB Liability			
Service Cost	\$ 14,531	\$ 13,973	\$ 13,566
Interest	2,778	2,282	2,604
Assumption changes	(9,611)	-	(3,581)
Differences between expected and actual experience	(15,179)	-	(13,628)
Benefit payments	(1,116)	(541)	(4,096)
Net Change in total OPEB Liability	(8,597)	15,714	(5,135)
Total OPEB liability - beginning	75,638	59,924	65,059
Total Opeb Liability - Ending	<u>\$ 67,041</u>	<u>\$ 75,638</u>	<u>\$ 59,924</u>
Covered - employee payroll	\$ 2,671,254	\$ 2,400,170	\$ 2,330,262
Cooperative's net OPEB liability (asset) as a percentage of covered employee payroll	2.51%	3.15%	2.57%

Note: Schedule is intended to show 10-year trend. Additional years will be reported as they become available.

Changes in Actuarial Assumptions

2021 – The healthcare trend rate, mortality tables, terminations rates, and salary increase rates were updated. The discount rate was changed from 3.10% to 2.10%.

2020 - None

2019 - The health care trend rates were changed to better anticipate short term and long term medical increases. The mortality tables were updated from the RP-2014 White Collar Mortality Tables with MP-2016 Generational Improvement Scale to the Pub-2010 Public Retirement Plans Headcount-Weighted Mortality Tables (General, Teachers) with MP-2018 Generational Improvement Scale. The salary increase rates were changed from a flat 3.00% per year for all employees to rates which vary by service and contract group. The discount rate was changed from 3.40%

2018 - None

2017 - The health care trend rates were changed to better anticipate short term and long term medical increases. The mortality table was updated from RP-2014 White Collar Mortality Tables with MP-2015 Generational Improvement Scale to the RP-2014 White Collar Mortality Tables with the MP-2016 Generational Improvement Scale. The discount rate was changed from 3.5% to 3.4%.

Changes in Method

2021 - None

2020 - None

2019 - None

2018 - None

2017 - The actuarial cost method was changed from projected unit credit to entry age as prescribed by GASB 75

COMBINING FUND SCHEDULES
AND TABLE

SOUTHEAST SERVICE COOPERATIVE
INDEPENDENT SCHOOL DISTRICT NO. 921
ROCHESTER, MINNESOTA

FOR THE YEAR ENDED
JUNE 30, 2022

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Southeast Service Cooperative
Independent School District No. 921
Rochester, Minnesota

Combining Schedule of Revenues, Expenses and Changes in Net Position
Risk Management Cost Centers
For the Year Ended June 30, 2022

	09-200 Health Insurance - Mid-Year Pool	09-220 Health Insurance - January 1 Pool	09-201 Health Insurance - Operating	Total
Operating Revenues				
Insurance premiums	\$ 8,411,675	\$ 46,018,436	\$ -	\$ 54,430,111
Administrative fees	-	-	2,588,572	2,588,572
Total Operating Revenues	<u>8,411,675</u>	<u>46,018,436</u>	<u>2,588,572</u>	<u>57,018,683</u>
Operating Expenses				
Salaries	-	-	61,980	61,980
Employee benefits	-	-	23,021	23,021
Contracted services	-	-	510,418	510,418
Communication	-	-	1,311	1,311
Occupancy	-	-	10,377	10,377
Travel	-	-	7,244	7,244
Printing	-	-	407	407
Administration	-	-	911,359	911,359
Insurance premiums and administrative fees	1,923,436	5,935,500	-	7,858,936
Insurance claims	8,084,356	41,443,285	-	49,527,641
Total Operating Expenses	<u>10,007,792</u>	<u>47,378,785</u>	<u>1,526,117</u>	<u>58,912,694</u>
Operating Income (Loss)	(1,596,117)	(1,360,349)	1,062,455	(1,894,011)
Nonoperating Revenues				
Interest income (loss)	<u>(89,856)</u>	<u>(393,829)</u>	<u>(78,616)</u>	<u>(562,301)</u>
Change in Net Position	<u>\$ (1,685,973)</u>	<u>\$ (1,754,178)</u>	<u>\$ 983,839</u>	<u>\$ (2,456,312)</u>

Southeast Service Cooperative
Independent School District No. 921
Rochester, Minnesota
Combining Schedule of Revenues, Expenses and Changes in Net Position
Member Services Cost Centers
For the Year Ended June 30, 2022

	01-105 General Administrative	01-109 Wood Lake Meeting Center	01-210 Benefit Services	01-217 Regional Center of Excellence	01-219 Regional Center Center of Excellence-State	01-308 Rural CTE State Grant	01-312 YST Grant	01-501 SHIP Grant	01-579 Mobile Science Lab
Operating Revenues									
Fees from patrons	\$ 114,355	\$ 87,410	\$ -	\$ -	\$ -	\$ -	\$ 735	\$ -	\$ 3,750
Grants									
Local	-	-	-	-	-	-	-	-	-
State	-	-	-	-	104,460	1,276,231	47,105	6,291	-
Federal	-	-	-	2,246,953	-	-	-	-	-
Sales and other conversion of assets	-	-	-	-	-	-	-	-	-
Administrative fees	-	-	30,547	-	-	-	-	-	-
Total Operating Revenues	<u>114,355</u>	<u>87,410</u>	<u>30,547</u>	<u>2,246,953</u>	<u>104,460</u>	<u>1,276,231</u>	<u>47,840</u>	<u>6,291</u>	<u>3,750</u>
Operating Expenses									
Salaries	507,724	47,877	263	1,407,607	64,324	322,917	8,777	3,715	1,420
Employee benefits	166,144	19,462	173	514,026	19,915	152,197	4,975	2,229	614
Contracted services	335,580	2,690	14,572	21,750	-	958,021	33,284	-	-
Supplies	7,109	1,056	-	6,091	-	410	-	-	21,832
Equipment	105,416	262	-	23,019	-	823	-	-	-
Communication	10,370	2,458	9	17,929	1,664	16,269	566	280	740
Occupancy	32,558	38,868	24	12,067	-	-	-	-	10,529
Travel	53,666	59	-	75,454	9,240	5,359	151	158	80
Printing	1,058	136	-	2,569	-	-	-	6	3
Other	8,365	-	-	-	-	-	-	-	-
Administration	(1,141,200)	1,636	253	166,441	9,317	22,294	-	112	591
Depreciation/amortization	-	-	-	-	-	-	-	-	-
Total Operating Expenses	<u>86,790</u>	<u>114,504</u>	<u>15,294</u>	<u>2,246,953</u>	<u>104,460</u>	<u>1,478,290</u>	<u>47,753</u>	<u>6,500</u>	<u>35,809</u>
Operating Income (Loss)	<u>27,565</u>	<u>(27,094)</u>	<u>15,253</u>	<u>-</u>	<u>-</u>	<u>(202,059)</u>	<u>87</u>	<u>(209)</u>	<u>(32,059)</u>
Nonoperating Revenues (Expenses)									
Interest income	6,769	-	-	-	-	-	-	-	-
Gain on disposal of capital assets	-	-	-	-	-	-	-	-	-
Total Nonoperating Revenues (Expenses)	<u>6,769</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
Increase (Decrease) in Net Position	<u>\$ 34,334</u>	<u>\$ (27,094)</u>	<u>\$ 15,253</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ (202,059)</u>	<u>\$ 87</u>	<u>\$ (209)</u>	<u>\$ (32,059)</u>

01-600	01-603	01-609	01-612	01-614	01-615	01-621	01-635	01-639	01-650	01-701	Adjustment to Accrual	Total
Facilities Management	WorkForce Development	Coop Purchasing	STEM Forward	Professional Development	Student Academics	Marketing/Media Services	Carl Perkins	Health Screening	MN Dept of Health Grant	SE Minnesota Together		
\$ 107,389	\$ 27,874	\$ -	\$ 54,813	\$ 112,148	\$ 103,600	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 612,074
-	23,500	-	-	-	-	-	-	-	-	23,100	-	46,600
-	8,183	-	-	-	-	-	-	-	-	-	-	1,442,270
-	-	-	-	-	-	-	109,228	-	50,871	-	-	2,407,052
-	5,023	166,349	-	-	-	-	-	-	-	-	-	171,372
-	-	-	-	-	-	-	-	-	-	-	-	30,547
107,389	64,580	166,349	54,813	112,148	103,600	-	109,228	-	50,871	23,100	-	4,709,915
517	52,239	267	11,270	64,736	69,318	48,463	15,794	9,718	4,829	8,535	-	2,650,310
379	28,817	158	7,798	26,662	38,795	15,644	9,317	4,658	458	3,142	43,680	1,059,243
23,665	173	-	2,150	95,588	27,775	165	52,649	-	39,302	9,216	-	1,616,580
-	25	-	-	25	3,495	43	-	-	-	134	-	40,220
-	-	-	-	-	580	-	14,496	-	2,174	-	(61,342)	85,428
1,607	5,328	-	788	1,831	1,320	3,588	2,165	379	261	261	-	67,813
26,375	-	-	2,810	5,798	24,649	-	-	-	-	-	-	153,678
802	4,025	150	3,219	28,055	5,550	9	14,788	840	79	119	(44,260)	157,543
109	4	-	33	408	93	44	19	-	-	-	-	4,482
-	-	-	-	-	-	-	-	-	3,768	-	-	12,133
876	1,308	-	468	5,176	2,914	-	-	-	-	1,693	-	(928,121)
-	-	-	-	-	-	-	-	-	-	-	210,026	210,026
54,330	91,919	575	28,536	228,279	174,489	67,956	109,228	15,595	50,871	23,100	148,104	5,129,335
53,059	(27,339)	165,774	26,277	(116,131)	(70,889)	(67,956)	-	(15,595)	-	-	(148,104)	(419,420)
-	-	-	-	-	-	-	-	-	-	-	-	6,769
-	-	-	-	-	-	-	-	-	-	-	3,713	3,713
-	-	-	-	-	-	-	-	-	-	-	3,713	10,482
\$ 53,059	\$ (27,339)	\$ 165,774	\$ 26,277	\$ (116,131)	\$ (70,889)	\$ (67,956)	\$ -	\$ (15,595)	\$ -	\$ -	\$ (144,391)	\$ (408,938)



Fiscal Compliance

Fiscal Compliance Report - 6/30/2022

District: REGION 10 - SOUTHEAST EC (921-83)

	Audit	UFARS	Audit - UFARS		Audit	UFARS	Audit - UFARS
01 GENERAL FUND				06 BUILDING CONSTRUCTION			
Total Revenue	\$4,716,684	<u>\$4,716,674</u>	<u>\$10</u>	Total Revenue	\$0	<u>\$0</u>	<u>\$0</u>
Total Expenditures	\$5,085,655	<u>\$5,085,646</u>	<u>\$9</u>	Total Expenditures	\$0	<u>\$0</u>	<u>\$0</u>
<i>Non Spendable:</i>				<i>Non Spendable:</i>			
4.60 Non Spendable Fund Balance	\$0	<u>\$0</u>	<u>\$0</u>	4.60 Non Spendable Fund Balance	\$0	<u>\$0</u>	<u>\$0</u>
<i>Restricted / Reserved:</i>				<i>Restricted / Reserved:</i>			
4.01 Student Activities	\$0	<u>\$0</u>	<u>\$0</u>	4.07 Capital Projects Levy	\$0	<u>\$0</u>	<u>\$0</u>
4.02 Scholarships	\$0	<u>\$0</u>	<u>\$0</u>	4.13 Project Funded by COP	\$0	<u>\$0</u>	<u>\$0</u>
4.03 Staff Development	\$0	<u>\$0</u>	<u>\$0</u>	4.67 LTFM	\$0	<u>\$0</u>	<u>\$0</u>
4.07 Capital Projects Levy	\$0	<u>\$0</u>	<u>\$0</u>	<i>Restricted:</i>			
4.08 Cooperative Revenue	\$0	<u>\$0</u>	<u>\$0</u>	4.64 Restricted Fund Balance	\$0	<u>\$0</u>	<u>\$0</u>
4.13 Project Funded by COP	\$0	<u>\$0</u>	<u>\$0</u>	<i>Unassigned:</i>			
4.14 Operating Debt	\$0	<u>\$0</u>	<u>\$0</u>	4.63 Unassigned Fund Balance	\$0	<u>\$0</u>	<u>\$0</u>
4.16 Levy Reduction	\$0	<u>\$0</u>	<u>\$0</u>				
4.17 Taconite Building Maint	\$0	<u>\$0</u>	<u>\$0</u>	07 DEBT SERVICE			
4.24 Operating Capital	\$0	<u>\$0</u>	<u>\$0</u>	Total Revenue	\$0	<u>\$0</u>	<u>\$0</u>
4.26 \$25 Taconite	\$0	<u>\$0</u>	<u>\$0</u>	Total Expenditures	\$0	<u>\$0</u>	<u>\$0</u>
4.27 Disabled Accessibility	\$0	<u>\$0</u>	<u>\$0</u>	<i>Non Spendable:</i>			
4.28 Learning & Development	\$0	<u>\$0</u>	<u>\$0</u>	4.60 Non Spendable Fund Balance	\$0	<u>\$0</u>	<u>\$0</u>
4.34 Area Learning Center	\$0	<u>\$0</u>	<u>\$0</u>	<i>Restricted / Reserved:</i>			
4.35 Contracted Alt. Programs	\$0	<u>\$0</u>	<u>\$0</u>	4.25 Bond Refundings	\$0	<u>\$0</u>	<u>\$0</u>
4.36 State Approved Alt. Program	\$0	<u>\$0</u>	<u>\$0</u>	4.33 Maximum Effort Loan Aid	\$0	<u>\$0</u>	<u>\$0</u>
4.38 Gifted & Talented	\$0	<u>\$0</u>	<u>\$0</u>	4.51 QZAB Payments	\$0	<u>\$0</u>	<u>\$0</u>
4.40 Teacher Development and Evaluation	\$0	<u>\$0</u>	<u>\$0</u>	4.67 LTFM	\$0	<u>\$0</u>	<u>\$0</u>
4.41 Basic Skills Programs	\$0	<u>\$0</u>	<u>\$0</u>	<i>Restricted:</i>			
4.48 Achievement and Integration	\$0	<u>\$0</u>	<u>\$0</u>	4.64 Restricted Fund Balance	\$0	<u>\$0</u>	<u>\$0</u>
4.49 Safe School Crime - Crime Levy	\$0	<u>\$0</u>	<u>\$0</u>	<i>Unassigned:</i>			
4.51 QZAB Payments	\$0	<u>\$0</u>	<u>\$0</u>	4.63 Unassigned Fund Balance	\$0	<u>\$0</u>	<u>\$0</u>
4.52 OPEB Liab Not In Trust	\$0	<u>\$0</u>	<u>\$0</u>				
4.53 Unfunded Sev & Retirement Levy	\$0	<u>\$0</u>	<u>\$0</u>	08 TRUST			
4.59 Basic Skills Extended Time	\$0	<u>\$0</u>	<u>\$0</u>	Total Revenue	\$668,267	<u>\$668,267</u>	<u>\$0</u>
4.67 LTFM	\$0	<u>\$0</u>	<u>\$0</u>	Total Expenditures	\$671,796	<u>\$671,797</u>	<u>(\$1)</u>
4.72 Medical Assistance	\$0	<u>\$0</u>	<u>\$0</u>	<i>Restricted / Reserved:</i>			
4.73 PPP Loan	\$0	<u>\$0</u>	<u>\$0</u>	4.01 Student Activities	\$0	<u>\$0</u>	<u>\$0</u>
4.74 EIDL Loan	\$0	<u>\$0</u>	<u>\$0</u>	4.02 Scholarships	\$0	<u>\$0</u>	<u>\$0</u>
<i>Restricted:</i>				4.22 Unassigned Fund Balance (Net Assets)	\$115,137	<u>\$115,137</u>	<u>\$0</u>
4.64 Restricted Fund Balance	\$0	<u>\$0</u>	<u>\$0</u>				
4.75 Title VII Impact Aid	\$0	<u>\$0</u>	<u>\$0</u>	18 CUSTODIAL			
4.76 Payments in Lieu of Taxes	\$0	<u>\$0</u>	<u>\$0</u>	Total Revenue	\$12,766	<u>\$12,767</u>	<u>(\$1)</u>
<i>Committed:</i>				Total Expenditures	\$4,108	<u>\$4,108</u>	<u>\$0</u>
4.18 Committed for Separation	\$0	<u>\$0</u>	<u>\$0</u>	<i>Restricted / Reserved:</i>			
4.61 Committed Fund Balance	\$0	<u>\$0</u>	<u>\$0</u>	4.01 Student Activities	\$0	<u>\$0</u>	<u>\$0</u>
<i>Assigned:</i>				4.02 Scholarships	\$0	<u>\$0</u>	<u>\$0</u>
4.62 Assigned Fund Balance	\$0	<u>\$0</u>	<u>\$0</u>	4.48 Achievement and Integration	\$0	<u>\$0</u>	<u>\$0</u>
<i>Unassigned:</i>				4.64 Restricted Fund Balance	\$13,652	<u>\$13,652</u>	<u>\$0</u>
4.22 Unassigned Fund Balance	\$7,129,260	<u>\$7,129,260</u>	<u>\$0</u>				
02 FOOD SERVICES				20 INTERNAL SERVICE			
Total Revenue	\$0	<u>\$0</u>	<u>\$0</u>	Total Revenue	\$56,456,382	<u>\$56,456,381</u>	<u>\$1</u>
Total Expenditures	\$0	<u>\$0</u>	<u>\$0</u>	Total Expenditures	\$58,918,408	<u>\$58,918,408</u>	<u>\$0</u>
<i>Non Spendable:</i>				4.22 Unassigned Fund Balance (Net Assets)	\$13,929,714	<u>\$13,929,713</u>	<u>\$1</u>
4.60 Non Spendable Fund Balance	\$0	<u>\$0</u>	<u>\$0</u>				
<i>Restricted / Reserved:</i>				25 OPEB REVOCABLE TRUST			
4.52 OPEB Liab Not In Trust	\$0	<u>\$0</u>	<u>\$0</u>	Total Revenue	\$0	<u>\$0</u>	<u>\$0</u>
				Total Expenditures			

Minnesota Department of Education

	\$0	<u>\$0</u>	<u>\$0</u>
4.74 EIDL Loan	\$0	<u>\$0</u>	<u>\$0</u>
<i>Restricted:</i>			
4.64 Restricted Fund Balance	\$0	<u>\$0</u>	<u>\$0</u>
<i>Unassigned:</i>			
4.63 Unassigned Fund Balance	\$0	<u>\$0</u>	<u>\$0</u>
04 COMMUNITY SERVICE			
Total Revenue	\$0	<u>\$0</u>	<u>\$0</u>
Total Expenditures	\$0	<u>\$0</u>	<u>\$0</u>
<i>Non Spendable:</i>			
4.60 Non Spendable Fund Balance	\$0	<u>\$0</u>	<u>\$0</u>
<i>Restricted / Reserved:</i>			
4.26 \$25 Taconite	\$0	<u>\$0</u>	<u>\$0</u>
4.31 Community Education	\$0	<u>\$0</u>	<u>\$0</u>
4.32 E.C.F.E	\$0	<u>\$0</u>	<u>\$0</u>
4.40 Teacher Development and Evaluation	\$0	<u>\$0</u>	<u>\$0</u>
4.44 School Readiness	\$0	<u>\$0</u>	<u>\$0</u>
4.47 Adult Basic Education	\$0	<u>\$0</u>	<u>\$0</u>
4.52 OPEB Liab Not In Trust	\$0	<u>\$0</u>	<u>\$0</u>
4.73 PPP Loan	\$0	<u>\$0</u>	<u>\$0</u>
4.74 EIDL Loan	\$0	<u>\$0</u>	<u>\$0</u>
<i>Restricted:</i>			
4.64 Restricted Fund Balance	\$0	<u>\$0</u>	<u>\$0</u>
<i>Unassigned:</i>			
4.63 Unassigned Fund Balance	\$0	<u>\$0</u>	<u>\$0</u>

	\$0	<u>\$0</u>	<u>\$0</u>
4.22 Unassigned Fund Balance (Net Assets)	\$0	<u>\$0</u>	<u>\$0</u>

45 OPEB IRREVOCABLE TRUST

Total Revenue	\$0	<u>\$0</u>	<u>\$0</u>
Total Expenditures	\$0	<u>\$0</u>	<u>\$0</u>
4.22 Unassigned Fund Balance (Net Assets)	\$0	<u>\$0</u>	<u>\$0</u>

47 OPEB DEBT SERVICE

Total Revenue	\$0	<u>\$0</u>	<u>\$0</u>
Total Expenditures	\$0	<u>\$0</u>	<u>\$0</u>
<i>Non Spendable:</i>			
4.60 Non Spendable Fund Balance	\$0	<u>\$0</u>	<u>\$0</u>
<i>Restricted:</i>			
4.25 Bond Refundings	\$0	<u>\$0</u>	<u>\$0</u>
4.64 Restricted Fund Balance	\$0	<u>\$0</u>	<u>\$0</u>
<i>Unassigned:</i>			
4.63 Unassigned Fund Balance	\$0	<u>\$0</u>	<u>\$0</u>

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SINGLE AUDIT AND OTHER
REQUIRED REPORTS

SOUTHEAST SERVICE COOPERATIVE
ROCHESTER, MINNESOTA

FOR THE YEAR ENDED
JUNE 30, 2022

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INDEPENDENT AUDITOR'S REPORT ON MINNESOTA LEGAL COMPLIANCE

Board of Directors
Southeast Service Cooperative
Independent School District No. 921
Rochester, Minnesota

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of each major enterprise fund of the Southeast Service Cooperative, Rochester, Minnesota, (the Cooperative) as of and for the year ended June 30, 2022, and the related notes to the financial statements, and have issued our report thereon dated November 11, 2022.

In connection with our audit, nothing came to our attention that caused us to believe that the Coop failed to comply with the provisions of the contracting and bidding, deposits and investments, conflicts of interest, public indebtedness, claims and disbursements, and miscellaneous provisions sections of the *Minnesota Legal Compliance Audit Guide for School Districts*, promulgated by the State Auditor pursuant to Minn. Stat. § 6.65, insofar as they relate to accounting matters. However, our audit was not directed primarily toward obtaining knowledge of such noncompliance. Accordingly, had we performed additional procedures, other matters may have come to our attention regarding the Coop's noncompliance with the above referenced provisions, insofar as they relate to accounting matters.

The purpose of this report is solely to describe the scope of our testing of compliance and the results of that testing, and not to provide an opinion on compliance. Accordingly, this communication is not suitable for any other purpose.



Abdo
Mankato, Minnesota
November 11, 2022

**INDEPENDENT AUDITOR'S REPORT ON INTERNAL
CONTROL OVER FINANCIAL REPORTING AND ON
COMPLIANCE AND OTHER MATTERS BASED ON AN
AUDIT OF FINANCIAL STATEMENTS PERFORMED IN
ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS**

Board of Directors
Southeast Service Cooperative
Independent School District No. 921
Rochester, Minnesota

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of each major enterprise fund of the Southeast Service Cooperative, Rochester, Minnesota, (the Cooperative), as of and for the year ended June 30, 2022, and the related notes to the financial statements, which collectively comprise the Cooperative's basic financial statements, and have issued our report thereon dated November 11, 2022.

Report on Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the Cooperative's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Cooperative's internal control. Accordingly, we do not express an opinion on the effectiveness of the Cooperative's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

Report on Compliance And Other Matters

As part of obtaining reasonable assurance about whether the Cooperative's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Cooperative's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Cooperative's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.



Abdo
Mankato, Minnesota
November 11, 2022



**INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE
FOR EACH MAJOR FEDERAL PROGRAM AND REPORT ON
INTERNAL CONTROL OVER COMPLIANCE REQUIRED
BY THE UNIFORM GUIDANCE**

Board of Directors
Southeast Service Cooperative
Rochester, Minnesota

Opinion on Each Major Federal Program

We have audited Southeast Service Cooperative, Rochester, Minnesota's (the Cooperative) compliance with the types of compliance requirements described in the *OMB Compliance Supplement* that could have a direct and material effect on each of the Cooperative's major federal programs for the year ended June 30, 2022. The Cooperative's major federal programs are identified in the summary of auditor's results section of the accompanying Schedule of Findings and Questioned Costs.

In our opinion, the Cooperative complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2022.

Basis for Opinion on Each Major Federal Program

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the Auditor's Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of the Cooperative and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major federal program. Our audit does not provide a legal determination of the Cooperative's compliance with the compliance requirements referred to above.

Responsibilities of Management for Compliance

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules, and provisions of contracts or grant agreements applicable to Cooperative's federal programs.

Auditor's Responsibilities for the Audit of Compliance

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the Cooperative's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards, *Government Auditing Standards*, and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control.

Noncompliance with the compliance requirements referred to above is considered material if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the Cooperative's compliance with the requirements of each major federal program as a whole. In performing an audit in accordance with generally accepted auditing standards, *Government Auditing Standards*, and the Uniform Guidance, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the Cooperative's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- Obtain an understanding of the Cooperative's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of the Cooperative's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

Report on Internal Control Over Compliance

A *deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A *material weakness in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the Auditor's Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.



Abdo
Mankato, Minnesota
November 11, 2022



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Southeast Service Cooperative
Independent School District No. 921
Rochester, Minnesota
Schedule of Expenditures of Federal Awards
For the Year Ended June 30, 2022

Federal Awarding Agency	Pass - through Entity	Program Name	Federal Domestic Assistance Number	Pass-Through Entity Identifying Number	Total Federal Expenditures
U.S. Department of Education	Minnesota Department of Education	Title 1 Grants to Local Educational Agencies (Part A)	84.010	S010A190023	\$ 2,225,203
U.S. Department of Education	Minnesota Department of Education	Career and Technical Education Basic Grants to States (Perkins V)	84.048		109,228
U.S. Department of Education	Minnesota Department of Education	School Safety National Activities	84.184f		21,750
U.S. Department of Health and Human Services	Minnesota Department of Health	Public Health Emergency Response: Cooperative Agreement for Emergency Response: Public Health Crisis Response	93.354		<u>50,871</u>
				Total Expended	<u><u>\$ 2,407,052</u></u>

Southeast Service Cooperative
Independent School District No. 921
Rochester, Minnesota
Notes to Schedule of Expenditures of Federal Awards
For the Year Ended June 30, 2022

Note 1: Basis of Presentation

The accompanying Schedule of Expenditures of Federal Awards presents the activity of all federal awards programs of the Southeast Service Cooperative, Rochester, Minnesota (the Cooperative). The Cooperative's reporting entity is defined in Note 1A to the Cooperative's financial statements. The information in this schedule is presented in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance). All federal awards received directly from Federal agencies as well as Federal awards passed through other government agencies are included on the schedule.

Note 2: Summary of Significant Accounting Policies for Expenditures

Expenditures reported on this schedule are reported on the accrual basis of accounting. Such expenditures are recognized following, as applicable, either the cost principles in OMB Circular A-122, Cost Principles for Non-Profit-Organizations, or the cost principles contained in Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards, wherein certain types of expenditures are not allowable or are limited as to reimbursement.

Note 3: Pass-through Entity Identifying Numbers

Pass-through entity identifying numbers, if any, are presented where available.

Note 4: Subrecipients

No federal expenditures presented in this schedule were provided to subrecipients.

Note 5: Indirect Cost Rate

During the year ended June 30, 2022, the Cooperative did not elect to use the 10% de minimis indirect cost rate allowed under the Uniform Guidance.

Southeast Service Cooperative
Independent School District No. 921
Rochester, Minnesota
Schedule of Findings, Responses and Questioned Costs
For the Year Ended June 30, 2022

Section I - Summary of Auditor's Results

Financial Statements

Type of auditor's report issued	Unmodified
Internal control over financial reporting	
Material weaknesses identified?	No
Significant deficiencies identified not considered to be material weaknesses?	None reported
Noncompliance material to financial statements noted?	No

Federal Awards

Internal control over major programs	
Material weaknesses identified?	No
Significant deficiencies identified not considered to be material weaknesses?	None reported
Type of auditor's report issued on compliance for major programs	Unmodified
Any audit findings disclosed that are required to be reported in accordance with 2CFR section 200.516(a)?	No

Identification of Major Programs/Projects

	<u>CFDA No.</u>
Title I Grants to Local Education Agencies (Part A)	84.010
Dollar threshold used to distinguish between Type A and Type B Programs	\$ 750,000
Auditee qualified as low-risk auditee?	Yes

Section II - Financial Statement Findings

None

Section III - Major Federal Award Findings and Questioned Costs

There are no significant deficiencies, material weaknesses, or instances of noncompliance including questioned costs that are required to be reported in accordance with Uniform Guidance.